

NORTHEAST MICHIGAN COMMUNITY SERVICE AGENCY, INC.

## Communnity Needs Assessment



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## INTRODUCTION TO THE CLIENT SURVEY

## Conducted September 2007-August 2008

The client survey was developed to gather information for a snapshot look at the needs of residents of the region from the perspective of people who are recipients of services. Data is presented here for the eleven core counties of NEMCSA's service area which are Alcona, Alpena, Arenac, Cheboygan, Crawford, Iosco, Montmorency, Ogemaw, Oscoda, Otsego and Presque Isle ${ }^{1}$. The survey was designed as a mail survey to be sent to a cross-section of NEMCSA clients, filled out, and returned. Some surveys were administered directly at client gatherings or when services were provided. In all, 2,417 surveys were tabulated, reported and analyzed and the results are presented here.

In addition to a battery of demographic queries, the survey addresses two basic questions regarding concerns/needs and strengths:

1. What are the three most important concerns of individuals and families in your community?
2. What do you think are the three greatest strengths of your community?

The first question was asked not only of the client consumer of services but also of chief elected officials in the Local Elected Officials' Survey and of pastors of local area churches across the region. The needs question can be compared to the past data collection effort if desired and/or compared among the three groups (elected officials, clients and churches). The strengths question was new to the 2007-08 survey and, though asked of all three groups in some configuration, cannot be compared to any earlier assessment.

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## Client Survey Methodology:

Distribution: Throughout the eleven county Northeast Michigan Community Service Agency (NEMCSA) service area, surveys were distributed to people who were connected with the agency in some fashion. In some cases the survey was given directly to current clients through the various program division staff. This could have been done in person after a service was rendered; some mass distribution took place at meetings such as at in-service or training days; and some surveys were mailed. Another major source of contact was through Senior Centers throughout the region, connected to NEMCSA through the Region IX Area Agency on Aging.

Bias Disclosure: Distribution methodology does affect respondent demographics as is most evident in age and income statistics. However, since the primary purpose of the NEMCSA needs assessment was to look at the current and emergent needs of those we serve, this is not an unintentional bias for this portion of the overall Needs Assessment effort. The other two "legs" of this three pronged data gathering effort (the FaithBased/Churches Survey and the Local Elected Officials Survey) were designed to bring more population diversity into the mix in that they were not NEMCSA-client focused.

Collection: Client surveys were returned directly to the NEMCSA Central Administrative Office in Alpena through a Business Reply permit. This assured that there was no cost to survey participants and guaranteed anonymity.

Data Input: Data was entered into a central data base/collection methodology known as SurveyGold. This system is maintained by Head Start's Program Operations Coordinator for the purposes of identifying the broader needs of children and families in that program. This information is incorporated into Head Start's planning documents and is made available to other departments within the agency for program planning and development purposes. Data was collected in all 21 counties served by NEMCSA Head Start, although this analysis focuses on the eleven core counties served by NEMCSA in its capacity as the regional Community Action Agency.

Survey Instrument: The survey was a double-sided, single $8^{1 / 2} \times 11^{\prime \prime}$ sheet divided into two sections. After a brief introduction and instruction paragraph, the front side, Section A, was devoted to participant demographics. It included: county of residence, town, age, household size, marital status, gender, housing type, ethnicity, race, household income, income source, single parent with minor children, children 0-4. Side B asked the two survey questions regarding needs and strengths. A copy of the survey is included in the Appendix.

Participant Demographics:


| Over-represented: $\square$ <br> Under-represented $\square$ | What County Do You Live In? |  |  |  |  |  |  |  | Figure 1.1 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Survey Respondents by County |  |  | 2007 <br> Population Estimate |  |  | $\begin{gathered} 2000 \\ \text { Occupied } \\ \text { Households } \end{gathered}$ |  |  |
| County | Number | Percent | Rank | Number | Percent | Rank | Number | Rank | Persons in Household |
| Alcona | 201 | 8.3 | 7 | 11,538 | 5.6 | 9 | 5,132 | 10 | 2.24 |
| Alpena | 434 | 18.0 | 1 | 29,707 | 14.6 | 1 | 12,818 | 1 | 2.40 |
| Arenac | 215 | 8.9 | 5 | 16,608 | 8.1 | 6 | 6,710 | 6 | 2.45 |
| Cheboygan | 275 | 11.4 | 2 | 26,608 | 13.1 | 2 | 10,835 | 3 | 2.41 |
| Crawford | 153 | 6.3 | 9 | 14,550 | 7.1 | 7 | 5,625 | 8 | 2.45 |
| losco | 214 | 8.9 | 6 | 26,255 | 12.9 | 3 | 11,727 | 2 | 2.30 |
| Montmorency | 245 | 10.1 | 3 | 10,327 | 5.1 | 10 | 4,455 | 9 | 3.29 |
| Ogemaw | 238 | 9.8 | 4 | 21,338 | 10.4 | 5 | 8,842 | 5 | 2.41 |
| Oscoda | 134 | 5.6 | 11 | 8.938 | 4.4 | 11 | 3,921 | 11 | 2.39 |
| Otsego | 140 | 5.8 | 10 | 24,223 | 11.9 | 4 | 8,995 | 4 | 2.56 |
| Presque Isle | 168 | 6.9 | 8 | 13,852 | 6.8 | 8 | 6,155 | 7 | 2.31 |
| TOTAL | 2,417 | 100\% | - | 204,104 | 100\% | - | 85,215 | - | 2.43 |

Legend: Representation in the survey as compared to the general population. Criteria: $=+/-2.5 \%$. White indicates equally represented.
Response by County: Surveys were returned by 2,417 persons in the region, which is slightly above $1 \%$ of the total population. There were nearly $3 \%$ of all households represented (since the surveys record household data rather than that of individuals).

The table above is organized alphabetically for the eleven counties in the NEMCSA service area. It first presents the number of surveys returned for each county, shows what percent this was of total returns, and then ranks the counties from highest to lowest in number of returns. Alpena is the largest county - and had the most returns; and Oscoda is the smallest county - and had the fewest returns; but there is more that should be pointed out in this regard.

One aspect of statistical reliability is that of proportional representation. Is there a positive or close correlation between the number of surveys returned by county and the number of residents? This can best be explored by comparing the percentage of return by county with the county's share of the regional population. By way of example, the closest positive comparison is in Presque Isle County which has $6.9 \%$ of the survey respondents and $6.8 \%$ of the region's population. This is virtually a one-to-one comparison. The most overrepresented county was Montmorency with $10.1 \%$ of the returns and $5.1 \%$ of the population or double the returns needed for parody. The opposite extreme was Otsego, the most under-represented, with half of the returns needed for balance, $5.8 \%$ of returns and $11.9 \%$ of population.

Even though Alpena is the largest county, and expected to have the largest number of returned surveys, Alpena County is still somewhat over-represented when you compare the percentage of returns (18.0\%) to the share of population (14.6\%). This may be due, in part, to the Alpena location of NEMCSA's Central Offices. Other counties in the "over-represented category are: Alcona ( $8.3 \%$ surveys $/ 5.6 \%$ population); Montmorency ( $10.1 \% / 5.1 \%$ ); and Oscoda ( $5.6 \% / 4.4 \%$ ). Four counties were fairly equal. These were led by Presque Isle, already cited (6.9\%/6.8\%); Arenac ( $8.8 \%$ surveys/8.1\% population); Crawford ( $6.3 \% / 7.1 \%$ ); and Ogemaw ( $9.8 \% / 10.4 \%$ ). There were three counties that were under-represented led by Otsego County with $5.8 \%$ of returns and $11.9 \%$ of the population; followed by losco ( $8.9 \% / 12.9 \%$ ); and Cheboygan (11.4\%/13.1\%).

What Town Do You Live In or Near?

| Town | $\#$ | Town | $\#$ | Town | $\#$ | Town | $\#$ | Town | $\#$ | Town | $\#$ |
| :--- | :---: | :--- | :---: | :--- | :---: | :--- | :--- | :--- | :--- | :--- | :---: |
| Afton | 6 | East Tawas | 33 | Hillman | 101 | Metz | 3 | Rogers City | 69 | Turner | 9 |
| Alger | 9 | Fairview | 19 | Hubbard Lake | 14 | Mikado | 27 | Rose City | 37 | Twining | 14 |
| Alpena | 346 | Fredric | 13 | Indian River | 36 | Millersburg | 7 | Skidway/ <br> Skidway Lake | 19 | Vanderbilt | 9 |
| Atlanta | 69 | Gaylord | 93 | Johannesburg | 22 | Mio | 81 | Spruce | 13 | Vienna | 2 |
| Alverno | 2 | Glennie | 14 | Lachine | 8 | Omer | 22 | Standish | 97 | Waters | 7 |
| AuGres | 31 | Grayling | 125 | Lewiston | 81 | Onaway | 50 | Sterling | 33 | West Branch | 113 |
| Barton City | 12 | Greenbush | 11 | Lincoln | 60 | Oscoda | 41 | South Branch | 10 | Whittemore | 22 |
| Black River | 2 | Hale | 97 | Long Rapids | 2 | Ossineke | 29 | St. Helen | 8 | Wolverine | 16 |
| Cheboygan | 182 | Harrisville | 43 | Lupton | 23 | Posen | 33 | Tawas City | 30 |  |  |
| Comins | 9 | Hawks | 6 | Luzerne | 5 | Prescott | 16 | Topinabee | 2 |  |  |
| Curran | 8 | Herron | 5 | Mackinaw City | 6 | Presque <br> Isle | 6 | Tower | 1 | Figure 1.2 |  |



Response by Age Distribution: The response by age group was influenced by two major factors. First is that NEMCSA is a major vendor of services to the elderly (defined as 60 years of age and older) through the Region IX Area Agency on Aging; and at the other end of the age spectrum, to preschool aged children and younger through Head Start and Early Head Start. The other major contributor to the age anomalies is distribution methodology.

| Age Distribution |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: |
| NR=23 |  |  |  |  |
| Figure 1.3 | Response by Age Group |  | Population Over Age 18 |  |
| Age Group | Number | Percent | Number | Percent |
| $18-24$ | 142 | $5.9 \%$ | 13,294 | $8.4 \%$ |
| $25-35$ | 359 | $15.0 \%$ | 20,726 | $13.0 \%$ |
| $36-49$ | 176 | $7.4 \%$ | 46,151 | $29.0 \%$ |
| $50-59$ | 125 | $5.2 \%$ | 27,275 | $17.1 \%$ |
| $60-75$ | 859 | $35.9 \%$ | 34,911 | $21.9 \%$ |
| $76+$ | 733 | $30.6 \%$ | 16,817 | $10.6 \%$ |
| Total | 2,394 | $100 \%$ | 159,174 | $100 \%$ |



It can readily be seen in Figure 1.2 above, that a disproportionate number of people over sixty years of age participated in the survey. Approximately $1 / 3$ of the population over age 18 are age 60 or older; yet fully $2 / 3$ of respondents (66.5\%) were in this age group. On the other end of the age spectrum, clients in the 18-35 age group, representing primarily NEMCSA's Head Start and Early Head Start families, is quite equally proportionate with $20.9 \%$ of respondents and $21.4 \%$ of the population. Severely under-represented are the middle years, $36-59$, with about $13 \%$ of responses and $46 \%$ of the population over 18 . It could, of course, be argued that this skew invalidates the data. However, since the survey design is meant to reflect the needs of the client base that NEMCSA serves, it is very representative.

Response by Household Size: Household size is shown in Census data as "One Person" and then "Two or More" so there is no direct correlation to be shown here. Because of the skew to elderly participants, many of whom are widowed (or divorced with grown children no longer living in the home), one might expect an over balance of one person households.

Across the region there are 85,215 households, of which 24,426 or $28.7 \%$ have only one person. Survey results of $37.5 \%$ are certainly higher than the general population norm, but not hugely disparate.

| NR=25 | Response by <br> Household Size |  |  |
| :--- | :---: | :---: | :---: |
| Figure |  |  |  |
| Household Size | Number | Percent |  |
| One | 898 | $37.5 \%$ |  |
| Two | 782 | $32.7 \%$ |  |
| Three | 228 | $9.5 \%$ |  |
| Four | 239 | $10.0 \%$ |  |
| Five | 135 | $5.7 \%$ |  |
| Six | 110 | $4.6 \%$ |  |
| Total | 2,392 | $100 \%$ |  |



| Figure 1.7 | Gender |  |
| :--- | ---: | ---: |
| MR=57e: | 641 | $27.2 \%$ |
| Female | 1,719 | $72.8 \%$ |
| Total | 2,360 | $100 \%$ |

Response by Gender: The survey participation by gender is extremely disproportionate to the population, which is quite evenly divided between males (49.7\%) and females (50.3\%). This gender gap widens at age $65+$ where males (with a shorter life expectancy) drop to $45.5 \%$ and females gain to reach $54.5 \%$. The other factor that comes into play is that even in male/female households, the women are more likely to be the preparer of the survey paperwork, and gender is recorded for the respondent.

Response by Race: The overwhelming majority of survey participants were White, as is true for the general population. Rural northeast Michigan has very little racial diversity.

| Figure 1.8 | Race | NR=10 |  |
| :--- | :---: | :---: | :---: |
| Race | Number | Percent | \% in General Population |
| White | 2,350 | 97.6 | $97.0 \%$ |
| American Indian/Native Alaskan | 39 | 1.6 | $.8 \%$ |
| Multi-Racial/Bi-Racial | 11 | .5 | $1.4 \%$ |
| Black | 4 | .2 | $.5 \%$ |
| Asian | 2 | .1 | $.3 \%$ |
| Native Hawaiian/Pacific Islander | 1 | Less than .01\% | Less than .01\% |
| Total | 2,407 | $100 \%$ | $100 \%$ |

This is also true for the ethnicity question that dealt only with Hispanic origin. The survey respondents mirrored the Hispanic proportion of the population. The question

| Figure 1.9 | Ethnicity |  |  |
| :--- | :---: | :---: | :---: |
| Ethnicity | Number | Percent | General <br> Population |
| Hispanic | 24 | $1.0 \%$ | $0.9 \%$ |
| Not Hispanic | 2,273 | $99.0 \%$ | $99.1 \%$ |
| Total | 2,297 | $100 \%$ | $100 \%$ | also had a higher than average rate of non-response.

Response by Marital Status: There was an over-representation of those who are widowed by 18.3\% and under-representation of those who are married by a similar percentage (19.5\%). Other categories are more in line with the marital status of the general population. Again, the primary explanation is the number of

respondents who are in the 60+ age categories.

| Figure 1.11 | Marital Status |  | General Population |  |
| :---: | :---: | :---: | :---: | :---: |
| NR= 21 |  |  |  |  |
| Single | 354 | 14.8\% | 32,751 | 19.4\% |
| Married | 995 | 41.5\% | 102,974 | 61.0\% |
| Separated | 49 | 2.1\% | 1,985 | 1.2\% |
| Divorced | 319 | 13.3\% | 14,106 | 8.4\% |
| Widowed | 679 | 28.3\% | 16,903 | 10.0\% |
| Total | 2,396 | 100\% | 168,719 | 100\% |

Response by Housing Type: The only statistic available for comparison in housing type was rent/own. The homeownership rate was $17 \%$ higher in the general population than in the survey. Three factors are among the contributors. First, those in the older age categories have a higher homeownership rate than younger people; second, low income people have a higher than norm occupation of rental units; and third, 7\% of respondents were in a category (live with family, friend, or homeless) that were in a category not compared to the general population.

| Figure 1.12 | Housing Type NR 15 |  |  | Where those who are "Homeless" Live |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Number | Percent | \% in Population |  | Number |
| Own | 1,591 | 66.3\% | 83.3\% | Car | 1 |
| Rent | 632 | 26.3\% | 16.7\% | Hotel | 1 |
| Live with Family | 135 | 5.6\% |  | A Shelter | 3 |
| Live with Friend | 34 | 1.4\% |  | Wherever I Can | 1 |
| Homeless (see right) | 10 | 0.4\% |  | Family Owned House | 3 |
| Total | 2,402 | 100\% | 100\% | Nothing Indicated | 1 |

Figure 1.13
Living Arrangements/Housing Type


The number of homeless persons responding (10 or less than $1 / 2$ of one percent), does not really give enough volume of data to draw a valid conclusion. However, the places where nine of the ten live are indicated, at right, on the chart. It is questionable whether "living in a family-owned home" could or should be counted as "homeless".

Response by Household Income: The household income categories (some of which were collapsed or combined for reporting) were designed to mirror the poverty rate. A more in-depth analysis than is presented here would be required to match household size to income to determine how many respondent households were below the poverty level. For this report, it can be stated that all those recorded for a household of one, the $\$ 0-10,210$ income category, are below $100 \%$ of poverty. This identifies 734 households, nearly $1 / 3$ of the respondents (32.0\%). In addition, a large number of those in the \$10,211-20,690 category (which includes households of 2-4) would qualify; as would some of the larger households in the higher income categories.

| Figure 1.14. | Household Income |  |  |  |  |
| :--- | :---: | :---: | :--- | :---: | :---: |
| NR 122 |  |  |  |  |  |
|  | Number | Percent |  | Number | Percent |
| $\$ 0-10,210$ | 734 | $32.0 \%$ | $\$ 50,001-60,000$ | 43 | $1.9 \%$ |
| $\$ 10,211-20,690$ | 981 | $42.7 \%$ | $\$ 60,001-75,000$ | 40 | $1.7 \%$ |
| $\$ 20,691-30,000$ | 266 | $11.6 \%$ | $\$ 70,501-100,000$ | 22 | $0.9 \%$ |
| $\$ 30,001-\$ 40,000$ | 146 | $6.4 \%$ | $\$ 100,001+$ | 9 | $0.4 \%$ |
| $\$ 40,001-50,000$ | 54 | $2.4 \%$ | Total | 2,295 | $100 \%$ |

Note: The first two income categories above correspond to the 2007 Federal Poverty Guidelines for households of one; and for two-four. This data was collected from the October 1, 2007 through August 31, 2008.

Because this survey was aimed at NEMCSA clients, this is an anticipated outcome. Several NEMCSA programs, including Head Start, use 100\% of Federal Poverty Guidelines as the eligibility standard; many others use $125 \%$. Although many of the programs for the elderly are not income based or "means tested", others are needs based. Participants do tend to be in the lower income categories.


The household income question generated the highest rate of non-response. In all 122 households, or $5 \%$, did not answer this question. This is typical of surveys of this type. Some people genuinely do not know their household income as readily as perhaps the answers to other questions. The more commonly expressed reason is that it is a highly personal question and "none of your business".

## Response by Household Income Source:

As can be seen in Income Sources, Social Security is received by $2 / 3$ of survey participants and $20 \%$ have some other pension. There are three categories of wages: full-time, part-time and selfemployment.

Combined, this accounts for $31.5 \%$, or a third of those who participated in the data gathering effort. Less than 10\% receive public assistance (even though a minimum of $32 \%$ are below the poverty line).

Figure 1.16
Top Five Income Sources


| Figure 1.17 | Income Sources | NR=41 |  |  |  |
| :--- | :---: | :---: | :--- | :---: | :---: |
|  | $\#$ | $\%$ |  | $\#$ | $\%$ |
| Social Security (SSA) | 1,609 | $67.7 \%$ | Investments | 151 | $6.4 \%$ |
| Other Pensions | 485 | $20.4 \%$ | Child Support | 126 | $5.3 \%$ |
| Wages Full Time | 396 | $16.7 \%$ | Self Employment | 112 | $4.7 \%$ |
| Supplemental Social Security (SSI) | 273 | $14.5 \%$ | Disability/Workers Compensation | 74 | $3.1 \%$ |
| Wages Part Time | 241 | $10.1 \%$ | Stipends | 72 | $3.0 \%$ |
| Public Assistance | 225 | $9.5 \%$ | Unemployment Compensation | 54 | $2.3 \%$ |
| Note: Since participants were asked to identify all sources of income, percentages are not equal to 100\%. | $\mathrm{N}=\mathbf{2 , 3 7 6}$ |  |  |  |  |

Single Parents: There were 252 single parent households with minor children responding to the survey. This is $12 \%$ of the replies to this yes/no query. The breakdown by county is:

| Figure 1.18 | Are you a single parent with children less than 18 years old at home? |  |  |  |  |  |  |  | NR=46 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| County | Yes | No | Total | Percent | County | Yes | No | Total | Percent |
| Alcona | 14 | 182 | 196 | 7.1 | Montmorency | 26 | 214 | 240 | 10.8 |
| Alpena | 58 | 372 | 430 | 13.5 | Ogemaw | 9 | 223 | 232 | 3.9 |
| Arenac | 28 | 183 | 211 | 13.3 | Oscoda | 7 | 126 | 133 | 5.3 |
| Cheboygan | 43 | 225 | 268 | 6.0 | Otsego | 11 | 129 | 140 | 7.9 |
| Crawford | 19 | 134 | 153 | 12.4 | Presque Isle | 19 | 146 | 165 | 11.5 |
| Iosco | 18 | 185 | 203 | 8.9 | TOTAL | 252 | 2,119 | 2,371 | 11.6 |

Preschool Children: For the purposes of preschool planning, the Head Start and Early Head Start programs inserted a survey question about numbers of children, age zero to four. This information yields all of the demographic data for this population as well as needs and strengths. This data is combined with tallies from other secondary sources to help guide things like program expansion. In all, there were 576 children between zero and four years of age in participating households.

| Figure 1.19 | How many children do you have between the ages of zero and four? |  |  |  |  |  |  |  |  |  | NR=39 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| County | One | Two | Three | Four | Zero | County | One | Two | Three | Four | Zero |
| Alcona | 33 | 19 | 2 | 0 | 197 | Montmorency | 32 | 14 | 0 | 0 | 242 |
| Alpena | 73 | 40 | 6 | 2 | 425 | Ogemaw | 15 | 11 | 2 | 0 | 235 |
| Arenac | 26 | 18 | 9 | 0 | 211 | Oscoda | 11 | 10 | 0 | 0 | 133 |
| Cheboygan | 48 | 36 | 9 | 0 | 270 | Otsego | 25 | 17 | 5 | 1 | 139 |
| Crawford | 25 | 12 | 2 | 1 | 151 | Presque Isle | 26 | 15 | 1 | 0 | 165 |
| Iosco | 17 | 13 | 0 | 0 | 210 | TOTAL | 331 | 205 | 36 | 4 | 2,378 |

## The Data:

The needs assessment questionnaire included only two questions, seeking input on concerns and strengths. The 2007-2008 assessment was a follow-up to an in-depth survey effort conducted in 2001-2002 for the community needs question. The focus on strengths was new to 2008 and has no baseline data for comparison.

Needs: The question posed in both 2002 and 2008 was this: "What are the three most important concerns right now for you, your family and others in your community?" Although there was an attempt at comparability in format for comparisons sake, there were some variables added to accommodate emerging concerns and specific data collection needs.

A similar number of responses were received each period. In 2002 there were 2,721 surveys tabulated; in 2008 there were 2,417 (See Figure 1.21). The responses were recorded and the results were ranked according to the number received and the percentage of the total. Since each respondent was instructed to check three concerns, the totals do not equal 100\% - but rather the percentage compares how many persons checked this response compared to the total number of participants. Using the top response for 2008 as an example, 900 of 2,417 persons or $37.2 \%$ checked the response box for "Food Assistance". For this written report, the focus will be on the four highest ranked needs or concerns. Figure 1.21 lists all responses, in rank order, for both time periods. This information for the top needs are graphed as Figure 1.20 below. County level tables are also presented for 2008 so that the variations and similarities between the eleven counties can be examined by individuals or groups who need this level of detail. This is depicted in Figure 1.22 on page 1-12.

Figure 1.20


Food Assistance emerged as the highest ranking concern of 2008 with 900 responses, $37.2 \%$ of the total. This was very consistent with results for 2002 when 958 responses, $35.2 \%$ of the total brought food assistance to the number two spot. A potential bias should be pointed out in that NEMCSA is a major provider of food assistance. This happens through food distributions of the Commodity Supplemental Food Program (CSFP) and The Emergency Food Assistance Program (TEFAP) as well as through the Region IX Area Agency on Aging food programs provided through Senior Centers in the form of Home Delivered and Congregate Meals.

Medical Services was the second ranked concern in 2008 with 865 responses, $35.8 \%$ of the total. This was only 35 total responses, or $1.4 \%$ behind the top ranked need. For 2002, Medical Services ranked first with 1,024 responses or $37.6 \%$. Thus the top two needs were the same for both periods but flip-flopped between first and second place.

Help Paying Utility Bills ranked third on the survey for 2002 with $34.5 \%$ and was ranked fourth (only 7 questionnaires out of third place) for 2008 with $32.6 \%$. Again, since NEMCSA has several programs that address emergency needs such as the Homeless Prevention Program and the Energy Assistance Program, this constitutes a potential bias that needs to be brought to the forefront. Clients may believe it is important to indicate a service that they value from NEMCSA as being an important need. The survey was done throughout the year, so there is no particular skew associated with conducting the research during the "heating season: or during the coldest winter months - which would also tend to influence this answer.

Prescription Drugs Assistance was the third ranked need identified in 2008. This was not listed as a check-box option in 2002. It was added because it ranked high among the write-in "other "category in 2002. Also, the cost of prescription drugs and the problems associated with the lack of health care insurance intensified during this time. There were 789 households (32.6\%) who indicated prescription drug assistance as a need.

Dental Care ranked fourth in 2002 with 768 responses, 28.2\%. In 2008, dental care came in fifth with 523 checks, $21.6 \%$. A quick glance at county level totals show that the top four needs of the region as a whole are entirely contained within the top four needs of each of the counties. There is some shift in where the four were placed, county by county, but in no instance was there a need that fell out of the pattern.

The top four areas of need - food assistance, medical services, help with utility bills, and prescription drug assistance, were ranked 1-4 on the county level. This can be seen by examining Figure 1.22 which follows on page 1-12.

1. What are the three most important concerns right now for you, your family and others in your community?

| 2002 |  |  | Figure 1.21 |  | 2008 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Rank | Need | \# | \% | Rank | Need | \# | \% |
| 1 | Medical services | 1,024 | 37.6\% | 1 | Food assistance | 900 | 37.2\% |
| 2 | Food assistance | 958 | 35.2\% | 2 | Medical services | 865 | 35.8\% |
| 3 | Help paying utility bills | 940 | 34.5\% | $3 \cdot$ | Prescription drug assistance | 789 | 32.6\% |
| 4 | Dental care | 768 | 28.2\% | 4 | Help paying utility bills | 782 | 32.4\% |
| 5 | Reliable transportation | 482 | 17.7\% | 5 | Dental care | 523 | 21.6\% |
| 6 | Hospital services | 397 | 14.6\% | 6 | Reliable transportation | 516 | 21.3\% |
| 7 | Affordable housing | 386 | 14.2\% | 7 | A job | 501 | 20.7\% |
| 8 | Home health care | 376 | 13.8\% | $8 \bullet$ | Affordable rental housing | 444 | 18.4\% |
| 9 | A job | 369 | 13.6\% | 9 | Home health care | 399 | 16.5\% |
| 10 | A place to live | 342 | 12.6\% | 10 | Hospital services | 360 | 14.9\% |
| $11 \bullet$ | Clean air and water | 327 | 12.0\% | 11 | A place to live | 327 | 13.5\% |
| 12 | Affordable child care | 177 | 6.5\% | 12 • | Affordable recreational activities | 200 | 8.3\% |
| 13 | Job training | 167 | 6.1\% | 13 | Affordable childcare | 161 | 6.7\% |
| 14 | Nursing home care | 150 | 5.5\% | 14 • | Adult foster care | 151 | 6.3\% |
| 15 | Help with alcohol/drug problems | 117 | 4.3\% | 15 | Job training | 133 | 5.5\% |
| 16 | GED/Adult Education | 107 | 3.9\% | 16 | Nursing home care | 120 | 5.0\% |
|  |  |  | - | $17 \bullet$ | Mental health/Counseling | 96 | 4.0\% |
| - Indicates category for which there was no corollary in the previous (or subsequent) survey. |  |  |  | 18 | GED or Adult Education | 90 | 3.7\% |
|  |  |  |  | 19 | Help with alcohol or drug problems | 64 | 2.6\% |
|  |  |  |  | $20 \cdot$ | Affordable pre-school | 51 | 2.1\% |
|  |  |  |  | 21 | Child abuse | 37 | 1.5\% |
|  |  |  |  | 22 • | Spousal abuse | 19 | 0.8\% |
| TOTAL | NUMBER RESPONSES | 2721 |  | TOTAL NUMBER RESPONSES |  | 2,417 |  |


| What are the three most important concerns right now for you，your family and others in your community？ |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{aligned} & \text { 宕 } \\ & \frac{\stackrel{\rightharpoonup}{4}}{} \end{aligned}$ | $\begin{aligned} & \frac{\pi}{0} \\ & \text { 旁 } \end{aligned}$ | $\begin{aligned} & \underset{\sim}{\tilde{W}} \\ & \stackrel{\rightharpoonup}{\dot{T}} \end{aligned}$ | $\begin{aligned} & \text { 厄 } \\ & \text { 言 } \\ & \text { ò } \\ & \text { © } \end{aligned}$ |  | $\begin{aligned} & \stackrel{\circ}{\ddot{6}} \\ & \underline{a} \end{aligned}$ |  | $\begin{aligned} & \text { İ } \\ & \stackrel{\rightharpoonup}{む} \\ & \stackrel{\rightharpoonup}{0} \end{aligned}$ | $\begin{aligned} & \stackrel{\pi}{0} \\ & \stackrel{0}{0} \end{aligned}$ | $\begin{aligned} & \text { © } \\ & 0 \\ & 0 \\ & \hline 0 \end{aligned}$ |  | 든 |
| Food assistance | 52 | 154 | 91 | 87 | 52 | 108 | 92 | 101 | 45 | 52 | 55 | 889 |
| Medical services | 75 | 137 | 63 | 99 | 58 | 74 | 85 | 82 | 63 | 45 | 56 | 837 |
| Help paying utility bills | 46 | 132 | 67 | 94 | 45 | 84 | 88 | 69 | 45 | 43 | 55 | 768 |
| Prescription drug assistance | 56 | 141 | 67 | 72 | 55 | 81 | 73 | 89 | 51 | 39 | 42 | 766 |
| Dental care | 31 | 86 | 48 | 57 | 28 | 41 | 72 | 49 | 36 | 25 | 37 | 510 |
| Reliable transportation | 30 | 88 | 43 | 63 | 39 | 39 | 58 | 53 | 36 | 23 | 29 | 501 |
| A job | 30 | 78 | 37 | 80 | 40 | 37 | 47 | 46 | 18 | 36 | 41 | 490 |
| Affordable rental housing | 19 | 96 | 34 | 60 | 32 | 37 | 32 | 39 | 24 | 36 | 23 | 432 |
| Home health care | 29 | 95 | 29 | 33 | 25 | 27 | 37 | 42 | 22 | 20 | 24 | 383 |
| Hospital services | 29 | 53 | 24 | 34 | 28 | 28 | 36 | 34 | 25 | 15 | 38 | 344 |
| A place to live | 22 | 61 | 30 | 23 | 25 | 32 | 32 | 35 | 19 | 15 | 28 | 322 |
| Affordable Recreation | 25 | 36 | 21 | 24 | 5 | 11 | 12 | 17 | 14 | 13 | 15 | 193 |
| Affordable childcare | 20 | 24 | 16 | 27 | 13 | 7 | 16 | 11 | 8 | 9 | 8 | 159 |
| Adult Foster Care | 16 | 25 | 12 | 15 | 12 | 10 | 19 | 15 | 3 | 8 | 11 | 146 |
| Job training | 6 | 23 | 12 | 16 | 9 | 13 | 17 | 12 | 4 | 8 | 9 | 129 |
| Nursing home care | 11 | 18 | 14 | 12 | 5 | 6 | 11 | 11 | 8 | 8 | 9 | 113 |
|  | 8 | 24 | 8 | 13 | 7 | 10 | 5 | 7 | 4 | 5 | 3 | 94 |
| GED or Adult Education | 6 | 15 | 14 | 15 | 6 | 8 | 9 | 6 | 3 | 3 | 4 | 89 |
| Help with alcohol or drug problems | 10 | 12 | 1 | 14 | 2 | 5 | 8 | 5 | 2 | 2 | 3 | 64 |
| Affordable Pre－school | 7 | 10 | 6 | 9 | 1 | 3 | 4 | 3 | 1 | 3 | 2 | 49 |
| Child abuse | 4 | 7 | 1 | 7 | 2 | 7 | 2 | 2 | 2 | 1 | 1 | 36 |
| Spousal abuse | 2 | 4 | 0 | 0 | 2 | 4 | 2 | 1 | 2 | 0 | 1 | 18 |
| All Other Responses | 14 | 49 | 19 | 37 | 14 | 19 | 20 | 29 | 10 | 17 | 17 | 245 |
| Total \＃Responses | 548 | 1，368 | 657 | 891 | 505 | 691 | 777 | 758 | 445 | 426 | 511 | 7，577 |

Strengths: In recent years asset examination has become an important part of needs assessment. It is sometimes referred to as a SWOT analysis which represents Strengths, Weaknesses, Opportunities and Threats. Another emerging tool to capture this data is called Asset Based Community Development or ABCD. This draws upon existing community strengths to build stronger, more sustainable communities for the future. Regardless of the model or methodology for assessment, the point is to balance community needs and community strengths or assets.

For the 2008 survey, there was a second question asked of all NEMCSA clients. There is no baseline for this data as the question was not asked in 2002. The question posed was this: "What do you think are the three greatest strengths of your community?" In all, 2,417 people reported on this question and only 32 responses separated the two top "vote getters". The number one ranked community strength, with $36.8 \%$, was Religious Involvement/Church. In all 890 persons checked this answer. This response was followed closely, with 858 responses or $35.4 \%$, by Safety (related to safe streets, low crime rate).


Rounding out the top five were: Good Schools/School Involvement, 793 or $32.8 \%$; Family Togetherness, 711/ 29.4\%; and Public Services, 695/28.8\%. See Figure 1.24 for a complete list. The top strengths are depicted in Figure 1.23.

Looking at county level data for strengths reveals a more dispersed pattern than it did for needs. As Figure 1.25 shows, Religious Involvement/Church was the \#1 rated response in only five of the eleven counties. It rose to the top in the region because it ranked \#1 in the two counties with the highest response rates in the survey. These were Alpena County, the highest response rate, where 160 of 434 or $36.9 \%$ of respondents checked Religious Involvement/Church as its number one strength; and Cheboygan County, with the second highest overall response rate, had 117 of 275 or $42.5 \%$ recording this answer. Good Schools/School Involvement ranked first among four other counties including Alcona, Crawford, Oscoda and Otsego. The other two counties, Alcona and Ogemaw, checked Safety as their top strength.

2. What do you think are the three greatest strengths of your community?

| Rank | $\begin{gathered} \text { Figure } \\ 1.24 \end{gathered}$ | $\begin{aligned} & \text { Strengths } \\ & \text { 2007-08 } \end{aligned}$ | Number | Percent |
| :---: | :---: | :---: | :---: | :---: |
| 1 | Religious involvement/Church |  | 890 | 36.8\% |
| 2 | Safety |  | 858 | 35.4\% |
| 3 | Good schools/School involvement |  | 793 | 32.8\% |
| 4 | Family togetherness |  | 711 | 29.4\% |
| 5 | Public services |  | 695 | 28.8\% |
| 6 | Community spirit/group involvement |  | 568 | 23.5\% |
| 7 | Medical care |  | 551 | 22.7\% |
| 8 | Social/Human Services/Agencies |  | 535 | 22.1\% |
| 9 | Transportation |  | 322 | 13.3\% |
| 10 | Neighborhood involvement |  | 258 | 10.6\% |
| 11 | Recreational opportunities |  | 251 | 10.4\% |
| 12 | Social/Support network |  | 237 | 9.8\% |
| 13 | Affordable housing opportunities |  | 211 | 8.7\% |
| 14 | Dental care |  | 180 | 7.4\% |
| 15 | Employment opportunities |  | 88 | 3.6\% |
| 16 | Available, affordable child care |  | 69 | 2.9\% |
|  | All Other Responses |  | 102 | 4.3\% |


| 2. What do you think are the three greatest strengths of your community? |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{aligned} & \stackrel{\pi}{\overleftarrow{6}} \\ & \frac{0}{4} \end{aligned}$ | $\begin{array}{\|l\|l} \frac{\pi}{0} \\ \frac{0}{4} \end{array}$ |  |  |  | $\begin{array}{\|l} \hline \stackrel{\circ}{0} \\ \underset{\sim}{2} \end{array}$ |  |  | $\begin{aligned} & \stackrel{\widetilde{O}}{\dot{0}} \\ & 0 \end{aligned}$ | $\begin{aligned} & \stackrel{\circ}{0} \\ & \stackrel{0}{0} \\ & \hline 0 \end{aligned}$ | ( | 든 |
| Religious involvement/Church | 61 | 160 | 57 | 117 | 40 | 91 | 91 | 78 | 42 | 48 | 79 | 864 |
| Safety | 82 | 148 | 73 | 99 | 48 | 55 | 90 | 81 | 49 | 37 | 79 | 841 |
| Good Schools/ School involvement | 70 | 118 | 104 | 96 | 51 | 54 | 70 | 69 | 50 | 52 | 48 | 782 |
| Family togetherness | 66 | 144 | 57 | 79 | 43 | 50 | 68 | 60 | 35 | 40 | 59 | 701 |
| Public services | 42 | 135 | 57 | 78 | 44 | 56 | 66 | 70 | 47 | 37 | 39 | 671 |
| Community spirit/ group involvement | 66 | 70 | 26 | 53 | 27 | 57 | 75 | 52 | 40 | 51 | 34 | 551 |
| Medical care | 46 | 94 | 53 | 50 | 48 | 44 | 71 | 57 | 29 | 22 | 26 | 540 |
| Social/Human Services/Agencies | 40 | 96 | 43 | 63 | 26 | 49 | 47 | 57 | 31 | 37 | 31 | 520 |
| Transportation | 7 | 75 | 33 | 24 | 37 | 18 | 21 | 34 | 15 | 23 | 17 | 304 |
| Neighborhood involvement | 27 | 35 | 28 | 25 | 14 | 26 | 29 | 28 | 11 | 9 | 21 | 253 |
| Recreational Opportunities | 22 | 39 | 12 | 24 | 15 | 28 | 20 | 30 | 15 | 20 | 18 | 243 |
| Social/ Support network | 17 | 47 | 22 | 16 | 16 | 24 | 27 | 20 | 13 | 16 | 15 | 233 |
| Affordable housing opportunities | 13 | 47 | 17 | 23 | 14 | 28 | 18 | 29 | 9 | 5 | 7 | 210 |
| Dental care | 9 | 34 | 12 | 15 | 14 | 15 | 23 | 16 | 20 | 4 | 14 | 176 |
| Employment opportunities | 6 | 17 | 4 | 17 | 1 | 10 | 11 | 8 | 5 | 2 | 6 | 87 |
| Available, affordable Childcare | 4 | 13 | 9 | 15 | 5 | 3 | 3 | 5 | 5 | 4 | 3 | 69 |
| All Other Responses | 11 | 21 | 5 | 10 | 7 | 12 | 9 | 10 | 8 | 5 | 4 | 102 |
| Total \# Responses | 589 | 1,293 | 612 | 804 | 450 | 620 | 739 | 704 | 424 | 412 | 500 | 7,147 |
| Total \# Participants | 201 | 434 | 215 | 275 | 153 | 214 | 245 | 238 | 134 | 140 | 168 | 2,417 |

# Local Elected Officials Survey 



## SUMMARY OF LOCAL ELECTED OFFICIALS SURVEY CONDUCTED Late Spring 2008

This survey garnered input from local elected officials throughout the eleven county study area. Specifically, a survey was sent to 118 Township Supervisors; 14 Mayors; 10 Village Presidents; all 64 County Commissioners; and 33 Judges, Clerks and Sheriffs (11 of each). The two basic questions asked in 2001, the base year, were repeated in 2008 providing the beginnings of a longitudinal effort approximately every five years. In addition these two questions were asked of not only the Local Elected Officials but the client consumer of services and the local area churches. This data can be compared to the past data collection effort if desired. There are also comparisons to be drawn between the three groups (elected officials, clients and churches) to see the perception of need by LEO's and Church pastors compared to what we being told in the survey data gathered from clients, the consumers of service.

## SURVEY of LOCAL ELECTED OFFICIALS

Distribution: Throughout the eleven county Northeast Michigan Community Service Agency (NEMCSA) service area, surveys were distributed to local elected officials through direct mail. A copy of the cover letter seeking survey participation is included in the Appendix.

Collection: Surveys were returned directly to the NEMCSA Central Administrative Office in Alpena through a Business Reply permit. This assured that there was no cost to survey participants.

Data Input: Data was entered into a central data base which was Microsoft Office Access 2007. The input screens were designed by NEMCSA's Data Base Administrator and the data was entered by Central Office staff.

Survey Instrument: The survey was a double-sided, single $8^{1 / 2} \times 11^{\prime \prime}$ sheet which went to each official with the cover letter of explanation and instruction. The only demographic collected was an optional indication of which community and/or county was represented. This query changed depending on the jurisdiction (city, township, etc.). A copy of the survey is in the Appendix.

Participant Demographics: Of 239 local elected officials contacted, 132 or $55.3 \%$ of the total provided responses to the survey. As noted in Figure 2.1, the response rate varied from a high of $75 \%$ in Alpena County (15 of 20 local elected officials) to a low of $41 \%$ in Cheboygan County (13 of 32). In 7 of the 11 counties, more than half of the local elected officials responded to the survey. Detail is shown in Figure 2.3.


Among the three jurisdictional types of government officials contacted (city/village, township, county) townships had the greatest percentage of returns with 72 of 118 responding, or $61 \%$. This was followed by mayors/village presidents with 10 of 24 ( 6 mayors, 4 village presidents) completing the survey, $42 \%$. County government had the lowest percentage of return with $36 \%-23$ of 64 county commissioners. Surveys were sent to each of the county commissioners, by name, but were returned anonymously. This meant that no follow-up was conducted to potentially increase participation rates. However, mayors, village presidents, and township supervisors indicated the name of their local unit of government, allowing for a postcard follow-up of missing data. This methodology difference most likely had some bearing on the participation rate.

New to the 2008 survey was the inclusion of county clerks, sheriffs and probate judges. This additional effort yielded the greatest return in the Local Elected Officials' survey. Since there are one of each of these officials per county, there were 33 surveys distributed. County clerks had the highest rate of return with 10 of 11 responding, $91 \%$. This was followed by 9 judges, $82 \%$ and 8 sheriffs, $73 \%$. Postcard follow-up reminders went to the officials who did not respond by the return deadline.

Figure 2.2
Responses by Government Type (\%)


A complete list of response by county by type, by jurisdiction is included as Figure 2.3.

| Local Elected Officials' Survey 2008 <br> Total Number of Surveys received by Type, by Jurisdiction |  |  |  |  |  | Figure 2.3 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Area | $\begin{gathered} \# \\ \text { Total } \end{gathered}$ | $\begin{aligned} & \hline \# \\ & \text { In } \end{aligned}$ | $\begin{aligned} & \hline \text { \% } \\ & \text { In } \end{aligned}$ | Area | $\begin{gathered} \# \\ \text { Total } \end{gathered}$ | $\begin{gathered} \# \\ \text { In } \end{gathered}$ | $\begin{aligned} & \hline \text { \% } \\ & \text { In } \end{aligned}$ |
| Alcona County | 21 | 9 | 43\% | Montmorency County | 17 | 8 | 47\% |
| County Commissioners | 5 | 2 | 40\% | County Commissioners | 5 | 1 | 20\% |
| Mayors | 1 | - | - | Mayors | - | - | - |
| Township Supervisors | 11 | 6 | 55\% | Township Supervisors | 8 | 4 | 50\% |
| Village Presidents | 1 | 1 | - | Village Presidents | 1 |  | - |
| Clerk/Sheriff/Judge | 3 | 1 | 33\% | Clerk/Sheriff/Judge | 3 | 3 | 100\% |
| Alpena County | 20 | 15 | 75\% | Ogemaw County | 25 | 13 | 52\% |
| County Commissioners | 8 | 3 | 38\% | County Commissioners | 5 | 2 | 40\% |
| Mayors | 1 | 1 | 100\% | Mayors | 2 | - | - |
| Township Supervisors | 8 | 8 | 100\% | Township Supervisors | 14 | 9 | 64\% |
| Village Presidents | 0 | - | - | Village Presidents | 1 | - | - |
| Clerk/Sheriff/Judge | 3 | 3 | 100\% | Clerk/Sheriff/Judge | 3 | 2 | 67\% |
| Arenac County | 25 | 15 | 60\% | Oscoda County | 14 | 10 | 71\% |
| County Commissioners | 5 | 3 | 60\% | County Commissioners | 5 | 2 | 40\% |
| Mayors | 2 | 1 | 50\% | Mayors | - | - | - |
| Township Supervisors | 12 | 7 | 58\% | Township Supervisors | 6 | 4 | 67\% |
| Village Presidents | 3 | 1 | 33\% | Village Presidents | - | 1 | - |
| Clerk/Sheriff/Judge | 3 | 3 | 100\% | Clerk/Sheriff/Judge | 3 | 3 | 100\% |
| Cheboygan County | 32 | 13 | 41\% | Otsego County | 21 | 10 | 48\% |
| County Commissioners | 7 | 1 | 14\% | County Commissioners | 7 | 2 | 29\% |
| Mayors | 1 | - | - | Mayors | 1 | 1 | 100\% |
| Township Supervisors | 19 | 8 | 42\% | Township Supervisors | 9 | 5 | 56\% |
| Village Presidents | 2 | 1 | 50\% | Village Presidents | 1 | - | - |
| Clerk/Sheriff/Judge | 3 | 3 | 100\% | Clerk/Sheriff/Judge | 3 | 2 | 67\% |
| Crawford County | 17 | 11 | 65\% | Presque Isle County | 25 | 17 | 68\% |
| County Commissioners | 7 | 3 | 43\% | County Commissioners | 5 | 2 | 40\% |
| Mayors | 1 | 1 | 100\% | Mayors | 2 | 2 | 100\% |
| Township Supervisors | 6 | 5 | 83\% | Township Supervisors | 14 | 9 | 64\% |
| Village Presidents | - | - | - | Village Presidents | 1 | 1 | 100\% |
| Clerk/Sheriff/Judge | 3 | 2 | 67\% | Clerk/Sheriff/Judge | 3 | 3 | 100\% |
| Iosco County | 23 | 11 | 48\% | Total | 240 | 132 | 55.0\% |
| County Commissioners | 5 | 2 | 40\% |  |  |  |  |
| Mayors | 3 | - | - | Note: The italics in the Clerk/Sheriff/Judge lines shows which of the three officials returned the completed survey. The \# total column shows how many of each type there are, by county. The next column shows the number returned, followed by the percent for each. The Area line is a summary of all jurisdictional types. |  |  |  |
| Township Supervisors | 12 | 7 | 58\% |  |  |  |  |
| Village Presidents | - | - | - |  |  |  |  |
| Clerk/Sheriff/Judge | 3 | 2 | 67\% |  |  |  |  |

## Survey Findings

Each local elected official was asked to provide their responses regarding the following items:

1. The most pressing needs of individuals and families in the community;
2. The most pressing needs of the community at large;
3. What draws people to move to their respective communities; and
4. The features that are most characteristic of their respective communities.
5. Individual and Family Needs. What are the three (3) most pressing needs of individuals and families in your community? Respondents were requested to indicate the $1^{\text {st }}, 2^{\text {nd }}$, and $3^{\text {rd }}$ most important needs.

Figure 2.4

## The Top Five Pressing Needs of Individuals and Families



When the chief elected officials were surveyed concerning the three most pressing individual and family needs in their communities, officials in 126 of the 132 participating communities ( $95.5 \%$ ) indicated that the most pressing need was for jobs that paid well. Interestingly, a job also ranked first among pastors (40 of 70 or $57.2 \%)$ yet it ranked $7^{\text {th }}$ among clients responding -490 of 2,418 or $20.7 \%$. Although there is no empirical method to determine the reason, it is believed that elected officials and pastors deduced that if a person had a job, all the other services would follow or be paid for - medical services, prescription drugs, and dental care might be paid for by an employer health plan, the household would be able to buy their food, pay their utilities and have a reliable car... if only they had a job. Clients, on the other hand, seemed to respond to what they needed in the way of services and thus listed medical/hospital services; food assistance; help paying utility bills; prescription drugs or assistance paying for them; dental care; and reliable transportation ALL ahead of a job.

Access to affordable health care (ranked $2^{\text {nd }}$ among elected officials in 82 of 132 participating communities $62.1 \%$ ) and affordable housing (mentioned by officials in 49 participating communities $-37.1 \%$ ) followed. A job related need "Technical Training/Post-high School Education" came in $4^{\text {th }}$ with 40 responses, $30.3 \%$.

In making comparisons between the base year (2001) and the follow-up survey (2008) there was NO change in the top three needs - jobs, health care access and affordable housing. The fourth and fifth needs, Training/Post Secondary Education and Recreational activities were flip-flopped but still rounded out the top five needs in each survey period.

2. Community Needs. What are the three most pressing needs of the community at large?

Unlike the previous question, the responses among local government officials as to their perception of the most important needs of their communities at large were somewhat more diverse. As noted in Figure 2.6, the most pressing need reported was Economic Development (71\%) which could be coupled with a related need, Larger Tax Base (24\% of responses). Some might argue that even More/Better Shopping is an economic development issue.

Infrastructure (more and better roads, highway access, and bridges) with 52\% of responses ranked second in the Community Needs hierarchy and both Public Sewer System (11\%) and Public Water System (8\%) are often considered as community infrastructure. Some communities have sewer and water systems, some neither, some one or the other.

The third highest response was given to Growth Management and Planning (33\%), and again, there is a related response in the category Zoning and Code Enforcement at $18 \%$.Community leaders recognize the significant value placed on "Small Town/Rural Atmosphere" as both a community characteristic and a draw to the region. To preserve this asset requires the planning tools of growth management, zoning and code enforcement.


Intergovernmental Cooperation ranked $5^{\text {th }}$ in 2008 as it did in 2002. However, some progress seems to be indicated as $20 \%$ checked need for more cooperation in this survey compared to the earlier version. As funding becomes more scarce and costs continue to escalate, new and better ways to work together will be one of the keys to the region's future. Community at large?


## 3. What Draws People to Your Community?

Local elected officials clearly viewed their respective communities' attractions in terms of the atmosphere and lifestyle that is typically associated with the "up north" setting. Top choices were the small town or rural atmosphere, outdoor recreational activities, a lack of congestion and urban problems, and peace and quiet. Some of the more tangible attributes of many communities, such as good schools, low crime rates and affordable housing followed behind in significance, but were nonetheless important enough to be mentioned. These responses are illustrated in Figure 2.8.

Figure 2.8

## What Draws People to Your Community



There are some consistencies in community attributes or features that play a large part in attracting new residents to the area. Three-quarters (75.8\%) of local government officials identified the small town or rural atmosphere of the area as the prime attraction. This was nearly double the second ranked response of "Four Season Outdoor Recreation". Other aspects of small town life, lack of congestion and urban problems as well as peace and quiet ranked in the top five important community draws. There was very little change in perception from 2001 to 2008 as to what people who are seeking to relocate to the north are looking for. The top four responses are the same, and fifth and sixth place spots remained, only in reverse order. All responses for both periods are shown below in Figure 2.9.

# WHEN PEOPLE MOVE TO YOUR COMMUNITY, WHAT DRAWS THEM TO CHOOSE YOUR COMMUNITY OVER OTHERS? 

| Figure 2.9 | Community Characteristic | 2008 |  |  | 2001 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | \# | \% | Rank | \# | \% | Rank |
| Small Town/Rural Atmosphere |  | 100 | 75.8 | 1 | 53 | 69.7 | 1 |
| Four-Season Outdoor Recreation |  | 56 | 42.4 | 2 | 31 | 40.8 | 2 |
| Lack of Congestion/Urban Problems |  | 56 | 42.4 | 3 | 29 | 38.2 | 3 |
| Peace and Quiet |  | 52 | 39.4 | 4 | 26 | 34.2 | 4 |
| Friendly People |  | 35 | 26.5 | 5 | 18 | 23.7 | 6 |
| Good Schools |  | 24 | 18.2 | 6 | 20 | 26.3 | 5 |
| Low Crime Rate |  | 24 | 18.2 | 7 | 18 | 23.7 | 7 |
| Good Hospitals/Health Care |  | 22 | 16.7 | 8 | 10 | 13.2 | 9 |
| Affordable Housing |  | 11 | 8.3 | 9 | 11 | 14.5 | 8 |
| OTHER 2008: (detailed below) 0.8\% each |  |  |  |  |  |  |  |
| '08: Clean air and water/natural beauty |  | (1) | (0.8) | - |  |  |  |
| '08: Return to roots/relatives |  | (1) | (0.8) | - |  |  |  |
| '08: Family |  | (1) | (0.8) | - |  |  |  |
| '08: Low taxes |  | (1) | (0.8) | - |  |  |  |
| '08: Lake Huron |  | (1) | (0.8) | - |  |  |  |
| '08: Lakes and streams |  | (1) | (0.8) | - |  |  |  |
| '08: Pristine forests and lakes |  | (1) | (0.8) | - |  |  |  |
| '08: Small boat harbor, marina |  | (1) | (0.8) | - |  |  |  |
|  |  |  |  | $\underline{-}$ |  |  |  |
| OTHER 2001: (detailed below) 1.3\% each |  |  |  |  | 3 | 3.9 | 10 |
| '01: Inland lakes |  |  |  |  | (1) | (1.3) | - |
| '01: Opportunity to grow |  |  |  |  | (1) | (1.3) | - |
| '01: No zoning |  |  |  |  | (1) | (1.3) | - |



## Local Elected Officials Survey

July, 2001 and April, 2008

Number of Respondents
2001: 76
2008: 132

## 4. Indicate the Five Items that are Most Characteristic of Your Community.

The last question posed to local elected officials asked them to identify the five features that were most characteristic of their individual communities. Again, they were presented with a list of 18 community features from which they were asked to pick five. They could also write in a characteristic not on the list. As noted in Figure 2.10 several of the features that may be characteristic of the community were also mentioned in Question 3 as an attraction that may draw people to the area.

The most frequently mentioned characteristic cited by local elected officials was Hunting, Fishing, and Outdoor Activities listed by 99 respondents (75\%). This, coupled with recreational facilities and activities, presents an attractive place to relax and recreate. Ranking second was Small Town Atmosphere identified by 94 replies (71.2\%). Other aspects of small town character also rated a significant response. Those were Peace and Quiet (ranking third with 56.8.2\%); Slow Pace of Life (ranking fifth with 37.1\%); and Low Crime Rates (26.5\%). Friendly Residents ranked third among the characteristics identified most often by local elected officials.


It is also of some importance to mention the community characteristics that were presented in the Local Elected Officials Survey but did not garner much attention. The lack of responses to these items helps to reinforce responses by local officials concerning some of the area's greatest needs.

Among the least cited responses, (least characteristic of the communities), are:

- Education and training opportunities (4);
- Access to transportation (3); and
- Economic opportunities and jobs (1).

This is consistent with other findings in that these three (jobs, transportation, and training) have been cited elsewhere as among northeastern Michigan's greatest needs. A complete list follows.


In all aspects of this Community Needs Assessment there is an outstanding paradox to be recognized. The greatest need of northeast Michigan communities, identified by community leaders, local elected officials and clients, is the need for jobs - good, steady family sustaining jobs with benefits. Inherent in that statement is economic development, growth and change. On the other hand, the most significant community characteristic, and the most important attraction of the region is its small town, rural atmosphere. To resolve this dichotomy, very careful planning will have to take place in the region to manage the growth, stabilize and create jobs, and maintain the small town community character that typifies northeast Michigan.

## Survey of Churches



## INTRODUCTION TO THE SURVEY OF CHURCHES Conducted 2008

This survey garnered input from pastors or other church officials throughout the eleven county study area of northeast Michigan. This was the first time that NEMCSA had included faith-based operations in its Needs Assessment process. There has been a growing awareness locally as well as nationally of the vital role that faithbased operations play in the social service delivery system. The questions in this survey were aimed at gathering data to support that contention and to compare and contrast the perceptions of pastors to that of clients and local elected officials to see the similarities and differences. All three surveys asked the basic needs question. For churches it was phrased as "What are the three most important concerns right now for members of your congregation and/or others in your community? In addition, the same question regarding community strengths that was asked of NEMCSA clients was included in the Churches survey. This question was "What do you think are the three greatest strengths of your community?

## Client Survey Methodology:

Distribution: Throughout the eleven county Northeast Michigan Community Service Agency (NEMCSA) coverage area, surveys were mailed to each church listed in the telephone books for the various communities in the region. This list was amassed in the spring of 2008. Since that time, the popularity of cell phones and abandonment of land lines may preclude this methodology in the future. One unanticipated flaw in this distribution methodology was that the telephone book lists physical addresses and many churches had only post office boxes. These surveys were returned with the notation "no mail receptacle", the most prevalent cause of returned mail. There were some returned with the note that the organization had moved and the forwarding time had expired or that there was an incorrect street address. Some independent congregations may have merged or "gone out of business". Deadlines and timing made it impractical to do further follow-up since the undeliverable mail made up a small percentage of the overall total (less than 15\%). The nondeliverable mail is shown, by county, in Figure 3.2. It was most significant in Ogemaw (41\%) and Otsego (42\%) counties. Two counties had none returned as undeliverable.

Collection: Client surveys were returned directly to the NEMCSA Central Administrative Office in Alpena through a Business Reply permit. This assured that there was no cost to survey participants and guaranteed anonymity.

Data Input: Data was entered into a central data base which was Microsoft Office Access 2007. The input screens were designed by NEMCSA's Data Base Administrator and the data was entered by Central Office staff. Data is aggregated as a whole rather than by county or denomination. Because there are few returns in some areas, this further protects confidentiality of individual replies.

Survey Instrument: The survey was a double-sided, single $8^{1 / 2} \times 11^{\prime \prime}$ sheet divided into two sections. After a brief introduction and instruction paragraph, the front side, Section A, was devoted to participant demographics. It included: county where the church is located, and which town it is in or near. Next were questions regarding church affiliation, attendance and membership. The section concluded with queries regarding whether the church provides social services, of what type, to whom and referral mechanisms. Side $B$ asked the two survey questions regarding needs and strengths. A cover letter was included in the mailing which gave basic information about NEMCSA and the Community Needs Assessment effort. The letter recognized the vital role that the faith community plays in the social service delivery system and asked pastors to provide feedback on their congregations and communities through the survey format. A copy of the cover letter as well as the survey is included in the Appendix.

| Survey of Churches$2008$ |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Figure 3.1 | Ranked Response by Percentage of Returns |  |  | Total Distributed |  |
| County | Number Delivered | Number Responses | Percent | Number Mailed | Number Undeliverable |
| Ogemaw | 17 | 5 | 29.4\% | 29 | 12 |
| Alpena | 48 | 14 | 29.2\% | 53 | 5 |
| Alcona | 30 | 8 | 26.7\% | 33 | 3 |
| Crawford | 15 | 4 | 26.7\% | 16 | 1 |
| Oscoda | 15 | 4 | 26.7\% | 15 | 0 |
| Iosco | 34 | 9 | 26.5\% | 41 | 7 |
| Cheboygan | 36 | 9 | 25.0\% | 38 | 2 |
| Arenac | 21 | 5 | 23.8\% | 25 | 4 |
| Montmorency | 17 | 4 | 23.5\% | 19 | 2 |
| Presque Isle | 36 | 7 | 19.4\% | 36 | 0 |
| Otsego | 18 | 1 | 5.6\% | 31 | 13 |
| TOTAL | 287 | 70 | 20.8\% | 336 | 49 |

## Participant Demographics

In all, 287 surveys were delivered to area churches with 70 returns, an overall rate of $20.8 \%$ with the range being from a high of $29.4 \%$ in Ogemaw County to a low of $5.6 \%$ in Otsego County. While it would have been preferable to have a higher response, this was an acceptable number, particularly for a baseline or firsttime effort. Since a question often arises regarding data reliability as a function of response rate the following information may be of interest.

For many years, a survey's response rate was viewed as an important indicator of survey quality. Many observers presumed that higher response rates assure more accurate survey results. But because measuring the relation between non-response and the accuracy of a survey statistic is complex and expensive, few rigorously designed studies provided empirical evidence to document the consequences of lower response rates, until recently. In 2006 Keeter et al compared results of a 5-day survey employing the Pew Research Center's usual methodology (with a $25 \%$ response rate) with results from a more rigorous survey conducted over a much longer field period and achieving a higher response rate of $50 \%$. In 77 out of 84 comparisons, the two surveys yielded results that were statistically indistinguishable. Among the items that manifested significant differences across the two surveys, the differences in proportions of people giving a particular answer ranged from 4 percentage points to 8 percentage points. Holbrook et al (2005) assessed whether lower response rates are associated with less unweighted demographic representativeness of a sample. By examining the results of 81 national surveys with response rates varying from 5 percent to 54 percent, they found that surveys with much lower response rates were only minimally less accurate. Consumers of survey results are therefore cautioned to view response rates as informative but to recognize that these rates "do not necessarily differentiate reliability between accurate and inaccurate data." Response Rates - An Overview." American Association for Public Opinion Research (AAPOR). 29 Sept 2008

| Figure 3.2 | Ranked Response <br> by Number of <br> Returns |  |
| :--- | :---: | :---: |
| County | Number | Percent |
| Alpena | 14 | 20.0 |
| Iosco | 9 | 12.9 |
| Cheboygan | 9 | 12.9 |
| Alcona | 8 | 11.4 |
| Presque Isle | 7 | 10.9 |
| Arenac | 5 | 7.1 |
| Ogemaw | 5 | 7.1 |
| Crawford | 4 | 5.7 |
| Montmorency | 4 | 5.7 |
| Oscoda | 4 | 5.7 |
| Otsego | 1 | 1.4 |
| TOTAL | $\mathbf{7 0}$ | $\mathbf{1 0 0 \%}$ |

Response by County: Surveys were returned by 70 pastors or church representatives in the region. Table 3.1 above is organized in rank order from highest to lowest percentage of returns for the eleven counties in the NEMCSA service area. It first presents the number of surveys returned for each county, then shows the percent this is of total returns. The highest percentage of returns is attributable to Ogemaw County (29.4\%) with Alpena following only .2 percent behind with $29.2 \%$. Alpena is the most populous county - and had the most actual number of returns - (Figure 3.2 at left);
and although Oscoda is the smallest county it did not rank lowest. This distinction was attributed to Otsego County with one return from the 18 delivered. Otsego has the $3^{\text {rd }}$ highest population count of the 11 counties so there was not a direct correlation between population and responses. Otsego did have the highest number of undeliverable surveys, but the response rate was calculated on the number of delivered pieces of mail compared to the rate of return so that factor was mitigated. Figure 3.2 above left, re-ranks the counties by number of returns for each and shows the percentage of the total attributable to each county.

| Figure 3.3 | Your church is located in or near which town? |  |  |  |  |  |  |
| :--- | :---: | :--- | :---: | :--- | :---: | :---: | :---: |
| Town | $\#$ | Town | $\#$ | Town | $\#$ | Town | $\#$ |
| Alpena | 9 | Hillman | 2 | Mikado | 2 | Spruce | 1 |
| Atlanta | 1 | Hubbard <br> Lake | 1 | Mio | 4 | Tawas City | 1 |
| AuGres | 2 | Indian <br> River | 1 | Onaway | 3 | Twining | 1 |
| Cheboygan | 6 | Johannes <br> burg | 1 | Oscoda | 5 | West Branch | 2 |
| East Tawas | 2 | Lewiston | 1 | Ossineke | 2 | Whittemore | 1 |
| Grayling | 4 | Lincoln | 2 | Prescott | 1 | Blank | 1 |
| Harrisville | 3 | Long <br> Rapids | 1 | Rogers City | 3 |  |  |
| Hawks | 1 | Lupton | 1 | Rose City | 1 |  | Total: 70 |
| Herron | 1 | Mackinaw <br> City | 2 | Skidway | 1 |  |  |

## Church Statistics

The next series of questions gives some background data on the churches that participated in the study and a bit about their congregations.

## Is your church affiliated with a denomination?

Yes: 60 (85.7\%) No _9 (12.9\%) Blank _1_ (1.4\%)

## If yes, which one?

| Figure <br> 3.4 | Respondents by Denomination |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Denomination/Affiliation | $\#$ | $\%$ |  |  |  |
| Lutheran (ELCA 9, MS 5, L 1) | 15 | 25.4 |  |  |  |
| United Methodist | 10 | 16.9 |  |  |  |
| Episcopal | 6 | 10.2 |  |  |  |
| Catholic | 5 | 8.5 |  |  |  |
| Assembly of God | 3 | 5.1 |  |  |  |
| Presbyterian | 2 | 3.4 |  |  |  |
| Church of the Nazarene | 2 | 3.4 |  |  |  |
| Free Methodist | 2 | 3.4 |  |  |  |
| Baptist | 2 | 3.4 |  |  |  |
| All others (1 each, see below) | 12 | 20.3 |  |  |  |
| Total |  |  |  | $\mathbf{5 9}$ | $\mathbf{1 0 0 \%}$ |
| Church of God, Full Gospel, Church of God, <br> Pentecostal, Evangelical Friends, United Church <br> of Christ, International Pentecostal |  |  |  |  |  |
| Soliness, |  |  |  |  |  |
| Salvation Army, Pentecostal , Secular Third Order |  |  |  |  |  |
| of Franciscans, Wesleyan, Protestant, Anglican. |  |  |  |  |  |

Of the 60 churches who checked yes to the affiliation question, only one did not specify which one. When the separate branches of Lutheranism were grouped together, it became the denomination with the largest response - 15 replies or $25 \%$ of the total. There were only two other denominations in double digits. This included 10 replies from United Methodist churches, 17\% (Free Methodist is an entirely separate church with a separate and distinct history and therefore not combined). The third greatest number of replies, 6, came from Episcopal churches at 10\%.

## Membership and Attendance:

Church representatives were asked to specify how many people attend their church regularly and how many people are official members of the congregation. As was expected, many more people are on membership roles than are in attendance regularly. There is no direct correlation between membership and attendance since non-members can attend - and memberships can be dormant for many years if rolls are not purged. However, this can be useful information and therefore was gathered and reported.

| Figure 3.5 | How many people attend your church regularly? |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Attendance Range | Number Churches | Total \# People | Average Attendance | Attendance Range | Number Churches | Total \# People | Average Attendance |
| 1-25 | 4 | 77 | 19 | 151-200 | 11 | 2,040 | 185 |
| 26-50 | 14 | 552 | 39 | 201-300 | 5 | 1,320 | 264 |
| 51-75 | 13 | 809 | 62 | 301-400 | 3 | 978 | 326 |
| 76-100 | 8 | 709 | 87 | 401-799 | 1 | 430 | 430 |
| 101-150 | 6 | 795 | 133 | 800+ | 1 | 800 | 800 |

For the 70 churches participating, 66 completed this question (94\%) and reported that 8,510 people attend services regularly. There is no value in computing an average for all churches since the attendance varied from a low of 12 to a high of 800 . Instead, a range or grouping may be useful. The most frequent response was an attendance of between 26 and 50 people (14 of 66 or $21 \%$ ). Although these small congregations were the most predominantly represented in the survey, they only made up 5\% of church attendance. This was a total of 552 persons, an average of 39 people attending the 14 churches. By contrast, there were only 5 churches in the 201-300 attendance group, but yet they represented 1,320 regular churchgoers (16\%; and the two largest churches recorded $15 \%$ between them. See figure 3.5 for the numbers of persons and average attendance in each church range.

Only 59 churches (84\%) completed the official membership question. It was interesting to note that membership was considerably higher than attendance figures, even with fewer churches reporting. In all, there were 10,024 members reported. Membership ranged from a low of 14 to a high of 1,000 with the most frequent response between 200 and 300 (10 of 59 or $17 \%)$. In all there were 2,595 people in the church membership size of 200-300 There were three very large churches

| Figure 3.6 | How many people are official <br> members of your congregation? |  |  |  |
| :--- | :---: | :--- | :--- | :--- |
| Range | Number | Range | Number |  |
| $1-25$ | 7 |  | $151-200$ | 7 |
| $26-50$ | 8 | $201-300$ | 10 |  |
| $51-75$ | 7 | $301-400$ | 3 |  |
| $76-100$ | 7 | $401-799$ | 2 |  |
| $101-150$ | 6 | $800+$ | 1 |  |
| 59 |  |  |  | churches responded to this query, 84\% |
| Total Membership: 10,024 |  |  |  |  | reporting with memberships of 780, 897 and 1,000. This is shown in Figure 3.6.

Does your church provide emergency aid and/or social services to the community?

Yes: 56 (80\%) No 14 (20\%)

## Do you refer people to other

 agencies for assistance?Yes 70 No 0

| If yes, what services do you provide directly or assist with (through financial support, in-kind goods or services, or providing volunteers? |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Figure 3.7 | Type of service | Our church provides directly |  | Our church assists with |  |
|  |  | \# | \% | \# | \% |
| Food (boxes, bags, vouchers) |  | 32 | 57\% | 35 | 63\% |
| Emergency shelter |  | 9 | 16\% | 19 | 34\% |
| Rent assistance |  | 10 | 18\% | 21 | 38\% |
| Voucher or direct payments for home heating fuel |  | 14 | 25\% | 20 | 36\% |
| Emergency home repairs (such as furnace repair, for example) |  | 7 | 13\% | 16 | 29\% |
| Soup kitchen |  | 3 | 5\% | 9 | 16\% |
| Homeless services: Housing the homeless |  | 3 | 5\% | 8 | 14\% |
| Providing other homeless services |  | 4 | 7\% | 9 | 16\% |
| Toiletries |  | 17 | 30\% | 15 | 27\% |
| Clothing |  | 13 | 23\% | 20 | 36\% |
| Other: (Fill in) |  | 22 | 39\% |  |  |
| Gas cards, Alpena Baby Pantry, Huron Humane Society, MOPS, Community Free Health Clinic, Christmas gifts for children overseas, transportation, emergency medical, free school supplies, medical, dental, vehicle repair, mortgage foreclosure relief, service projects, gas money, vouchers for doctor appointments, provide offices for counseling agencies, gas vouchers, FISH, furniture/appliances as available, homeless care management and follow-up, children's needs, gas, Lewiston Community Sharing, Thanksgiving dinner to shut-ins, special offerings for emergencies such as home burned, meals at a local restaurant, baby needs such as toys, lotion, diapers, many needs are met by one another within the church. |  |  |  |  |  |

Of the 56 churches who provide emergency aid or social services, the majority participate in a food program of some type (boxes, bags, voucher). In all, $57 \%$ of reporting churches provided this as a direct service and $63 \%$ assisted with food in some manner. The second most prevalent direct service was toiletries while the second highest service assisted with was rental assistance. It is clear from both the intensity of participation and the wide variety of social services rendered that the faith-based community plays a vital role in the service delivery network of northeast Michigan.

## Approximately how many people/families have you served in the past 12 months? 22,967 persons 6,344 families

The sheer volume of persons served indicates repeated services to at least some people. With $80 \%$ of the churches surveyed participating in some type of either emergency or ongoing social services, it is clear that charity work is an important part of the mission of area churches.

In general, are your services limited to persons or families in your congregation? Yes: $\_\underline{22}$ No: $\underline{55}$ No Response: $\_4$
(Note: More people responded to the limitation of services question than said they provide service.)
There were 56 churches who stated that they provide social services. There are 55 who said that these services are not limited to persons or families from their own congregation. Although there is no way of knowing that these are the same churches, that is inferred in the data. If that holds true, virtually all of the churches who provide service do not limit it to members of their congregation.

## Needs:

As with each of the other two surveys in the overall Needs Assessment process, the major question asked was in regard to the pastor or respondent's perception or observation of the three most important needs of their congregation and their community. This is shown in Figures 3.8 and 3.9 which follow.



The number one need, expressed by more than half of those surveyed from the faith-based community was A Job/Jobs That Pay Well which was indicated by $57.2 \%$ or 40 participants. This was also the number one need expressed by Local Elected Officials (95.5\%).

Help Paying Utility Bills was the second most prevalent need as observed by pastors, perhaps because churches are often approached for that need after other traditional social service providers have exhausted either their funding or that client's eligibility. In all, 38 pastors, $54.3 \%$ gave that response. Local Elected Officials also listed Help paying utility bills as the $2^{\text {nd }}$ most important need in communities across the region, while NEMCSA clients ranked it third.

Rounding out the top three needs of congregations and communities as observed by pastors and other church officials was Medical and Hospital Services mentioned by 27 of the church participants (38.5\%). This ranked number one with clients and number two with Local Elected Officials. Fourth and fifth places in the needs ranking were taken by Food assistance, with 22 responses, $31.4 \%$ and Prescription Drug Assistance checked by 17 church surveys, $24.3 \%$.

## Strengths:




The highest ranking community strength recorded by area pastors was Community Spirit and Group Involvement. This response was nearly tied, with only one response separating first and second places, by Religious Involvement/Church. These two strengths garnered $50.5 \%$ and $48.6 \%$ of responses respectively. This observation is certainly influenced by the observer, however the number one strength mentioned by people in the NEMCSA Client Survey was also Religious Involvement/Church expressed by $36.8 \%$ of respondents (830 people).

Safety ranked third as a community strength with over $1 / 3$ of participants ( 25 pastors/35.7\%) checking that response and was also $2^{\text {nd }}$ among those responding to the Client Survey checked by 858 people. Safety (Low Crime Rate) was also prominently mentioned by Local Elected Officials as an important community characteristic.

Good Schools and Recreational Opportunities rounded out the top five community strengths as viewed through the eyes of area pastors and church officials, each garnering $30 \%$ or more responses.

of the
2002 and 2008
Community Needs Assessment
for
Northeast Michigan Community Service Agency


## Summary

In 2001, Northeast Michigan Community Service Agency began the process of planning its first agencywide Comprehensive Needs Assessment using primary sources - direct, on-the-ground, primary research. Past direct efforts were limited to a particular client group for a particular program area; or utilized secondary source data such as the US Census Bureau. The study began, in part, as a compliance issue - funding sources ask for periodic needs assessment data. But a more simple, less detailed approach and methodology, with far fewer participants, would have met this funding source requirement. The Planning and Evaluation Committee of NEMCSA's Board of Directors adopted this effort as one of their primary missions and set the tone and direction. If NEMCSA was to do a needs assessment which can be both time intensive and costly, it needed to be meaningful and useful.

Two important concepts led to the format used in this study. First, there needed to be a process in place for follow-up in future years. A "point-in-time" survey has its usefulness, but we wanted to produce a replicable, repeatable survey format with brief but yet meaningful questions. The value of longitudinal studies or repeat/follow-up assessment - is to see if things change over time. Are the needs and concerns expressed by NEMCSA clients in 2002 the same or similar to current needs? Are there unmet needs that may alter NEMCSA programming or approach to service delivery? Are the needs so basic and so critical that we might anticipate that they will be the same five years into the future? Perhaps, if an identifiable pattern emerges, and if there are no major changes in the economic climate or other factors.

Second, there needed to be a decision about whose input would be sought as to the needs of the residents of the region. A readily assessable and reliable source was the people already receiving at least one service from NEMCSA's various programs - our client base. Local elected officials were the second choice for a participant group. This was done, in part, because $1 / 3$ of NEMCSA's 33 member Board of Directors is made up of a County Commissioner from each of the eleven counties in the primary service area and therefore they were stakeholders in the results. Elected officials are also readily identifiable and reliably easy to reach by mail. In the 2002 County Commissioners were interviewed for the study while other elected officials completed a survey. For the follow-up assessment in 2008, only a survey format was used to gather data. This led to significantly more responses in 2008 than 2002 - because of the inclusion of County Commissioners, as mentioned, while the other difference is attributable to the expansion of the survey participants to include county sheriffs, probate judges and county clerks. A growing recognition of the important role that faith-based operations lend to the social service delivery system led to a decision to add a third group and survey church leaders in 2008. This was done over the 11 counties and established a baseline to build upon. Because this data proved valuable, they will be included in efforts in the future.

Perhaps the most important thing about gathering data is its use - data for data's' sake is quite meaningless. So the goals of the needs assessment were to drive programming, substantiate grant results, and share with other agencies and groups who might benefit from NEMCSA's needs assessment process. To this end, data was shared with elected officials at all levels, with other social service agencies, and with the general public through press releases, newspaper articles, posting to NEMCSA's website, presentations to service groups and the like.

This summary section looks at comparisons in the needs and strengths data for all three participant groups - comparing and contrasting between their divergent perspectives; and also looks at the various questions over the two time periods.

| Need <br> Figure 4.1 | Ranked \＃1 | NEMCSAClient Survey |  | Churches／ Pastors Survey |  | Local Elected Officials Survey |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Ranked \＃3 | \＃ | \％ | \＃ | \％ | \＃ | \％ |
| Food assistance |  | 900 | 37.2 | 22 | 31.4 | \％ | ¢ |
| Medical／Hospital services |  | 865 | 35.8 | 27 | 38.5 | 82 | 62.1 |
| Prescription drugs／Assistance with same |  | 789 | 32.6 | 17 | 24.3 | － | \％ |
| Help paying utility bills |  | 782 | 32.4 | 38 | 54.3 | \％ | \％ |
| Dental care／Assess to dental care |  | 523 | 21.6 | 3 | 4.3 | 8 | 6.1 |
| Reliable and／or Public transportation |  | 516 | 21.4 | 15 | 21.4 | 14 | 10.6 |
| A job／Jobs that pay well |  | 501 | 20.7 | 40 | 57.2 | 126 | 95.5 |
| Affordable housing／rental housing |  | 444 | 18.4 | 11 | 15.7 | 49 | 37.1 |
| Hospital Services |  | 399 | 16.5 | Included with Medical／Hospital Services |  |  |  |
| Home health care／Assistance with ADLs |  | 360 | 14.9 | 7 | 10.0 | 17 | 12.9 |
| A place to live |  | 327 | 13.5 | 3 | 4.3 | 安 | \％ |
| Other |  | 267 | 11.1 | 16 | 22.9 | 5 | 3.8 |
| Recreational opportunities／Activities |  | 200 | 8.3 | 4 | 5.7 | 6 | 4.5 |
| Affordable child care／preschool／daycare |  | 161 | 6.7 | 2 | 2.9 | 18 | 13.6 |
| Adult foster care／Assisted living |  | 151 | 6.3 | 9 | 12.9 | 安 | 浐 |
| Job training／Training／Post－secondary ed |  | 133 | 5.5 | 2 | 2.9 | 40 | 30.3 |
| Nursing home care |  | 120 | 5.0 | 6 | 8.6 | \％ | \％ |
| Mental health care／counseling |  | 96 | 4.0 | 9 | 12.9 | 8 | 6.1 |
| GED or adult education |  | 90 | 3.7 | 0 | 0 | 安 | \％ |
| Help with alcohol or drug problems |  | 64 | 2.7 | 4 | 5.7 | 14 | 10.6 |
| Affordable pre－school |  | 51 | 2.1 |  |  |  |  |
| Child abuse |  | 37 | 1.5 | 2 | 2.9 | － | － |
| Spousal abuse |  | 19 | 0.8 | 2 | 2.9 | 家 | － |
| Home weatherization |  | \％ | 为 |  | 安 | 2 | 1.5 |
| Number of Responses |  |  |  |  |  | 132 |  |

Each of the three surveys for 2008 asked the same question regarding the most important needs of people in the region which allowed comparison between the responses of the three distinctly different groups．The need garnering the most responses from pastors and local elected officials was A Job－a family sustaining job．An overwhelming $96 \%$ of elected officials and $57 \%$ of pastors indicated this answer．Clients，however，chose tangible needs rather than a job which might have purchased these needed items－a different mindset perhaps．Clients chose Food assistance first which ranked fourth with pastors and was not an option with elected officials．Clients followed this very closely with Medical／Hospital services which was the only need to in the top three for all three groups of survey participants．Prescription drug assistance was the third most prevalent need response by clients and ranked fifth with pastors．Help with utility bills made the top three with pastors，indicative of the type of assistance often requested of them．The top three for elected officials was rounded out by Affordable housing． Considering the very different perspectives of the three groups，there was general agreement as to the most pressing needs and concerns，of residents of northeast Michigan．

What do you think are the three greatest strengths of your community? (Clients and Pastors)


What do you think are the five most important characteristics
of your community?
(Local Elected Officials)

| Strengths <br> Figure 4.2 | Ranked \#1 | NEMCSA Client Survey |  | Churchesl Pastors Survey |  | Local Elected Officials Survey |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Ranked \#3 | \# | \% | \# | \% | \# | \% |
| Religious involvement/Church |  | 890 | 36.8\% | 34 | 48.6\% | No direct correlation |  |
| Safety |  | 858 | 35.4\% | 25 | 35.7\% | 35 | 26.5 |
| Good schools/School involvement |  | 793 | 32.8\% | 22 | 31.4\% | 39 | 29.5 |
| Family togetherness |  | 711 | 29.4\% | 11 | 15.7\% | No direct correlation |  |
| Public services |  | 695 | 28.8\% | 10 | 14.3\% |  |  |
| Community spirit/Group involvement |  | 568 | 23.5\% | 35 | 50.5\% |  |  |
| Medical care |  | 551 | 22.7\% | 6 | 8.6\% | 22 | 16.7 |
| Social/Human Services/Agencies |  | 535 | 22.1\% | 15 | 21.4\% | No direct correlation |  |
| Transportation |  | 322 | 13.3\% | 4 | 5.7\% |  |  |
| Neighborhood involvement |  | 258 | 10.6\% | 4 | 5.7\% |  |  |
| Recreational opportunities |  | 251 | 10.4\% | 21 | 30.0\% | 25 | 18.9 |
| Social/Support network |  | 237 | 9.8\% | 7 | 10.0\% | No di | elation |
| Affordable housing opportunities |  | 211 | 8.7\% | 4 | 5.7\% | 21 | 15.9\% |
| Dental care |  | 180 | 7.4\% | Not indicated |  |  |  |
| Employment opportunities |  | 88 | 3.6\% |  |  | No di | elation |
| Available, affordable child care |  | 69 | 2.9\% |  |  |  |  |
| All Other Responses |  | 102 | 4.3\% | 5 | .0\% |  | $2.11$ <br> 11 |

The question regarding community strengths was not asked either in prior survey years or of elected officials in 2008 but both clients and pastors answered this query. There was some crossover with the Community Characteristics question asked of local elected officials and the replies are noted when appropriate.

Religious involvement/Church registered $1^{\text {st }}$ among clients (37\%) and $2^{\text {nd }}$ with pastors (49\%). Clearly faith based activities are an important part of the culture of northeast Michigan. A somewhat related category was Community spirit/Group involvement which encompasses volunteerism as well as participation in community events. This was ranked by pastors as their first choice (51\%) by only one response.

Safety ranked second among clients (35\%), third among pastors (36\%), and was mentioned as an important community characteristic by elected officials (27\%) Safety was defined as a feeling of being secure at home, able to walk around the community without fear, services provided by police and fire units, relative freedom from "big city" crime, a place where kids could be sent safely off to school on city sidewalks. Regardless of definition, safety was ranked high as a community asset.

The strength ranked $3^{\text {rd }}$ by clients (33\%) was Good schools/School involvement which also got the nod from $31 \%$ of pastors and $30 \%$ of elected officials.

|  |  | What are you, |  | ost im and | ortant ers in | concerns right now for your community? |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 2002 |  |  |  | 2008 |  |  |
| Rank |  | Need | \# | \% | Rank | Need | \# | \% |
| 1 | Medical | services | 1,024 | 37.6\% | 1 | Food assistance | 900 | 37.2\% |
| 2 | Food | sistance | 958 | 35.2\% | 2 | Medical services | 865 | 35.8\% |
| 3 | Help p | ying utility bills | 940 | 34.5\% | 3 | Prescription drug assistance | 789 | 32.6\% |
| 4 | Dental | care | 768 | 28.2\% | 4 | Help paying utility bills | 782 | 32.4\% |
| 5 | Reliab | transportation | 482 | 17.7\% | 5 | Dental care | 523 | 21.6\% |
| 6 | Hospit | services | 397 | 14.6\% | 6 | Reliable transportation | 516 | 21.3\% |
| 7 | Afford | le housing | 386 | 14.2\% | 7 | A job | 501 | 20.7\% |
| 8 | Home | ealth care | 376 | 13.8\% | 8 | Affordable rental housing | 444 | 18.4\% |
| 9 | A job |  | 369 | 13.6\% | 9 | Home health care | 399 | 16.5\% |
| 10 | A plac | to live | 342 | 12.6\% | 10 | Hospital services | 360 | 14.9\% |
| 11 | Clean | ir and water | 327 | 12.0\% | 11 | A place to live | 327 | 13.5\% |
| 12 | Afford | le child care | 177 | 6.5\% | 12 | Affordable recreational activities | 200 | 8.3\% |
| 13 | Job tra | ing | 167 | 6.1\% | 13 | Affordable childcare | 161 | 6.7\% |
| 14 | Nursin | home care | 150 | 5.5\% | 14 | Adult foster care | 151 | 6.3\% |
| 15 | Help w problem | h alcohol/drug s | 117 | 4.3\% | 15 | Job training | 133 | 5.5\% |
| 16 | GED/Adult Education |  | 107 | 3.9\% | 16 | Nursing home care | 120 | 5.0\% |
| TOTAL NUMBER RESPONSES |  |  | 2,721 |  | TOTAL NUMBER RESPONSES |  | 2,417 |  |

To determine if needs changed over the years between the assessment periods, a comparison was drawn for the top five needs as identified by NEMCSA clients. Although about 300 more replies were registered in the initial study, the number is similar and the percentages retain validity regardless of number. Medical services ranked number one in 2002 with $38 \%$ of responses and was second in 2008 with $36 \%$. (Hospital services also garnered nearly 400 check marks both periods). Clearly healthcare is a major issue among recipients of service.

Food assistance was flip-flopped with Medical services for first and second places in the two studies. In 2002 Food assistance was $2^{\text {nd }}$ (with $35 \%$ of replies) while in 2008 it was $1^{\text {st }}$ ( $37 \%$ ) in the ranking of most important needs. Looking at both periods, these two needs were virtually unchanged. Help with paying utility bills was number three in 2002 (35\%) and ranked fourth in 2008 (32\%). This need made the top five both years, and had a similar percentage of replies. Some caution should be used in interpreting these results since NEMCSA provides both food assistance and emergency assistance such as paying utility bills to prevent shut-off or provision of a deliverable fuel such as home heating oil. This could lead to an association drawn between a NEMCSA survey and a NEMCSA service. It also could be that clients, purposefully or not, indicated a need that NEMCSA was filling to assure continuance of service.

Dental care was also in the top five identified needs in both time periods ranking $4^{\text {th }}$ in 2002 (with $28 \%$ ) and $5^{\text {th }}$ in 2008 (with $22 \%$ ). Rounding out the fop five for 2002 was Reliable transportation (18\%) which ranked $6^{\text {th }}$ in 2008 with $21 \%$ of clients indicating that need. Prescription drugs ranked $3^{\text {rd }}$ in 2008 but was not even among the choices offered in 2002. Interestingly, Jobs which rated as the highest need as perceived by local elected officials and pastors in the other two aspects of this needs assessment study, came in $9^{\text {th }}$ in 2002 and $7^{\text {th }}$ in 2008 with $20 \%$ or fewer participants checking that as a dominant need. Perhaps these people had "A" job and weren't looking at it as needing a "BETTER" job.

# MOST PRESSING NEEDS OF INDIVIDUALS AND FAMILIES IN THE COMMUNITY 

Northeast Michigan Community Service Agency, Inc.

COMMUNITY NEEDS ASSESSMENT

2001-02 and 2007-08


LOCAL ELECTED OFFICIALS SURVEY

Communities Responding:
76 in 2002132 in 2008


Among local elected officials, Jobs That Pay Well ranked $1^{\text {st }}$ in both 2002 (88\%) and 2008 with $96 \%$ - virtually first with everyone who participated in the assessment (126 of 132 replies). One way to explain this may be that the Local Elected Officials' Survey specified a job THAT PAID WELL whereas the client survey only stated " $A$ job", period.

The $2^{\text {nd }}$ and $3^{\text {rd }}$ highest ranking responses were also the same for both time periods - Access to Health Care and Affordable Housing respectively.

While both remained in the top five, Training/Post Secondary Education and Recreational Activities flipped positions between $4^{\text {th }}$ and $5^{\text {th }}$ for the two time periods.

```
                Local Elected Officials Survey
What are the three most pressing needs of the Community at large?
```



Going beyond the needs of individuals, the survey of elected officials included a question, both in 2002 and 2008, on the needs of the community at large. These are the needs of the city, the village, the township, the county as a unit of government operating on behalf of the community as a whole.

Economic development ranked number one in both time frames but was significantly higher in 2008 - 71\% compared to $42 \%$ earlier. Perhaps the failing economy raised awareness to a greater degree than before as one explanation.

Infrastructure - roads, bridges, streets, sidewalks - ranked $2^{\text {nd }}$ both periods with over half of officials choosing this response in 2008. Growth Management - how to grow while retaining community character and identify - ranked third in 2008 and $4^{\text {th }}$ in 2002. Rounding out the top five for 2008 were a Larger Tax Base (going hand and glove with economic development) and Intergovernmental Cooperation.


## Appendix

1. Survey of NEMCSA Clients
a. Instrument
2. Survey of Local Elected Officials
a. Cover Letter Sample
b. Instrument
3. Survey of Churches
a. Cover Letter
b. Instrument

Every five years NEMCSA seeks input from people in the communities we serve regarding their needs and the needs of others in their area. In order to continue to provide services to you and others we need to hear from you. This information is used to continue programming now in place; to develop new programming as needs indicate; to coordinate services with other human service agencies; and to advocate for funding and legislation for the future.

Please fill out this double sided questionnaire, fold and tape or staple so the address and business permit show and mail it in. No postage is necessary. Thank you for helping us to continue to bring quality programming and services to northeast Michigan.

## A. Please tell us about you

1. What county do you live in?

In or near what town?
2. What is your age? ( ) 18-24 ( ) 25-35 ( ) 36-49 ( ) 50-59 ( ) 60-75 ( ) 76+
3. Number of people in your home/household (including yourself):
( ) One
( ) Two
( ) Three
( ) Four
( ) Five
( ) Six or more
4. Are you a single parent with children less than 18 years old at home? () Yes () No
5. How many children do you have between the ages of zero and four? ( $\qquad$ )
6. What is your marital status: ( ) Single () Married ( ) Separated ( ) Divorced ( ) Widowed
7. What is your gender: ( ) Female ( ) Male
8. Housing: ( ) I own my own home ( ) I rent my home ( ) I live with my children, parent(s) or other family ( ) I live with my friend (s) ( ) I am homeless $\longrightarrow$ If homeless, where do you sleep at night? $\qquad$
9. Ethnicity: ( ) Hispanic or Latino ( ) Not Hispanic or Latino
10. Race: ( ) White ( ) Black or African American ( ) American Indian or Alaskan Native
( ) Asian ( ) Native Hawaiian or other Pacific Islander ( ) Biracial/Multi-racial

## 11. Household Income:

What is the approximate combined yearly income before taxes for all of the people who live in your home (including children, parents, spouse, others)? Please check one category only.
( ) \$ 0-10,210
( ) \$17,171-20,690
( ) \$30,001-40,000
( ) \$60,001-75,000
( ) \$10,211-13,690
( ) \$20,691-24,130
( ) \$40,001-50,000
( ) \$75,001-100,000
( ) \$13,691-17,170
( ) \$24,131-30,000
( ) \$50,001 - 60,000
( ) \$100,001 or more
12. Check all sources of Income:
( ) Wages (Full time)
( ) Social Security
( ) Supplemental Security Income (SSI)
( ) Stipends
( ) Wages (Part time)
( ) Other Pensions
( ) Disability Pension/ Workers Comp
( ) Child Support
( ) Self-Employment
( ) Investments
( ) Public Assistance (DHS)
( ) Unemployment Benefits
B. Please tell us about your needs and the needs of your community

Who is NEMCSA?
We bring you
Please check off THREE BOXES in both sections below:
13. WHAT ARE THE 3 MOST IMPORTANT CONCERNS RIGHT NOW FOR YOU, YOUR FAMILY AND OTHERS IN YOUR COMMUNITY?
( ) A Place to Live
( ) Affordable Rental Housing
( ) Reliable Transportation
( ) Help Paying Utility Bills
( ) Prescription Drug Assistance
( ) Affordable Child Care
( ) GED or other adult education
( ) Affordable Pre-Schools
( ) Home Health Care
( ) Help with Drug or Alcohol Problems
( ) Mental Health/Counseling Services
( ) Other: $\qquad$
( ) Food Assistance
( ) Medical Services
( ) Hospital Services
( ) A Job
( ) Job Training
( ) Dental Care
( ) Spousal Abuse
( ) Child Abuse
( ) Nursing Home Care
( ) Adult Foster Care or Assisted Living
Fold
( ) Affordable Recreation
( ) Other: $\qquad$

## 14. WHAT DO YOU THINK ARE THE 3 GREATEST STRENGTHS OF YOUR COMMUNITY?

( ) Community spirit/group involvement/service clubs
( ) Religious involvement/church
( ) Neighborhood involvement
( ) Family togetherness
( ) Safety (low crime rates, good protection, etc.)
( ) Good schools/School involvement
( ) Public Services (police, fire, sewer/water, etc.)
( ) Social support networks
( ) Other:
( ) Transportation
( ) Social/Human service agencies
( ) Available, affordable child care
( ) Affordable housing opportunities
( ) Employment opportunities
( ) Medical care
( ) Dental care
( ) Recreational opportunities
( ) Other:

Head Start, Early Head Start, Michigan Works!, Commodity Food, Weatherization, Emergency
Services, School Success, Care Management, Tax Preparation Help, In-Home Services, Meals on Wheels,

Congregate Meals, Foster Grandparents, Senior Companions, Long Term Care Ombudsman, Youth and Family Counseling, Housing programs, the Census \& many more programs and services.


| BUSINESS REPLY MAIL | NO POSTAGE <br> NECESSARY IF <br> MAILED <br> IN THE <br> UNITED STATES |
| :---: | :---: |

NEMCSA operates a gamut of services in your area including Head Start, Early Head Start, Services to the Aging, Foster Grandparent and Senior Companion Programs, Housing and Homeless Services, Home Weatherization and Commodity Food programs, Michigan Works! Employment and Training facilities, Counseling services for adolescents and many others.

In 2001-2002 Northeast Michigan Community Service Agency conducted a region-wide needs assessment study in the eleven core counties we serve in northeastern Michigan. The data that was collected provided baseline information for future comparison. A synopsis copy is included in this mailing. We are now doing a follow-up of that survey to determine if and how the situation has changed. The data that comes from this effort will be used to plan for quality programming and services for many years to come. It will also be widely shared with other human service agencies, health and mental health providers, and local units of government.

The 2008 Community Needs Assessment has three components:

- Approximately 20,000 surveys have been distributed to NEMCSA clients;
- A random selection of faith based organizations/churches is being included to determine perception of local needs as well as what level of social services is provided; and
- The local elected officials survey follow-up that is included with this mailing, directly mirroring the previous survey effort.

This last data gathering activity is to gain your input as a local elected official of the most pressing problems or concerns in your community; the most important changes or improvements that should be made in your community; and your assessment of the local aspects of your community that typically draw new people to your area. This survey is being sent to County Commissioners, Township Supervisors, Mayors and Village Presidents, Sheriffs, Probate Judges, and County Clerks across the region. Results will be tabulated by county and published in late 2008. Individual city, village and township tabulations will be available on request but not published. We will, however, show how many surveys were returned in each area.

As a local government official, you have a good perspective on the critical needs of your community and its residents. You are aware of resources, facilities, and activities that will make your community a better place to live. Please complete the enclosed questionnaire no later than May 15, 2008. Postage is paid through Business Reply Permit. When the assessment is completed we will provide participating units of government with a summary of the results. Thank you in advance for your support and cooperation in this very important region-wide Community Needs Assessment and planning activity.

John Swise, Executive Director

## LOCAL ELECTED OFFICIALS SURVEY

## 1. Community Needs.

To get a clear idea of what you believe are the most important needs, please choose the three most important needs for each of the following questions and then rank them in order of importance: ( $1^{\text {st }}$ ) most important; ( $\left.2^{\text {nd }}\right)$ second most important; and ( $3^{\text {rd }}$ ) third most important.
a. What are the three (3) most pressing needs individuals and families in your community?
(Indicate $1^{\text {st }}, 2^{\text {nd }}$, and $3^{\text {rd }}$ most important.)
$\qquad$ Jobs that pay well and/or have benefits
$\qquad$ Affordable housing
$\qquad$ Reliable/affordable public transportation
$\qquad$ Access to affordable health care
$\qquad$ Access to affordable dental care
$\qquad$ Access to affordable mental health/ counseling services
$\qquad$ Treatment for alcohol and drug addiction
$\qquad$ Technical training/post-high school education
$\qquad$ Recreational activities for children and adults
$\qquad$ Home weatherization
$\qquad$ Assistance with daily living activities for senior citizens and people with disabilities
$\qquad$ Day care for the children of working adults
$\qquad$ Other $\qquad$
$\qquad$ Other $\qquad$
$\qquad$ Other $\qquad$
$\qquad$ Other $\qquad$
b. What are the three (3) most pressing needs of of the community at large?
(Indicate $1^{\text {st }}, 2^{\text {nd }}$, and $3^{\text {rd }}$ most important.)
___ Public sewer system
$\qquad$ Public water system
$\qquad$ Growth management and planning
$\qquad$ Zoning and code enforcement
$\qquad$ Infrastructure (roads and bridges)
$\qquad$ More or better police services
$\qquad$ More or better fire protection
___ More and better ambulance services
$\qquad$ Improve and expand rental housing stock
$\qquad$ Intergovernmental cooperation
$\qquad$ Larger tax base
___ Economic development
$\qquad$ Clean(er) air and/or water
$\qquad$ Shopping/Retail opportunities
___ New or renovated schools
$\qquad$ Community recreation facilities
$\qquad$ Other $\qquad$

Please indicate your location.
I represent $\qquad$ City
(optional presented below if you would rather not disclose specific community)
The city I represent is located in County.
2. When people move to your community, what draws them to choose your community over others? Check the three most important and rank them as $1^{\text {st }}, 2^{\text {nd }}$ and $3^{\text {rd }}$ most important.
$\qquad$ Small town/rural atmosphere
$\qquad$ Four-season outdoor recreation
$\qquad$ Friendly people
$\qquad$ Good schools
$\qquad$ Good hospital/good healthcare
$\qquad$ Lack of congestion and other urban problems
$\qquad$ Affordable housing
$\qquad$ Other) $\qquad$
$\qquad$ Low crime rate )
$\qquad$ Peace and quiet
$\qquad$ (Other) $\qquad$
___ (Other) $\qquad$
3. Indicate the five items below that are most characteristic of your community. Rank these in order from ( $1^{\text {st }}$ ) most characteristic, $\left(2^{\text {nd }}\right)$ second most , through ( $\left.5^{\text {th }}\right)$ most characteristic.
$\qquad$ Friendly residents $\qquad$ Senior citizens services
$\qquad$ Hunting, fishing and other outdoor activities
$\qquad$ Economic opportunities/jobs
$\qquad$ Good schools
___ Good hospital/health care
$\qquad$ Access to transportation
$\qquad$ Affordable housing
$\qquad$ Recreation facilities and activities
$\qquad$ Clean air and water
$\qquad$ Peace and quiet
___ Small town atmosphere
$\qquad$ Access to transportation
$\qquad$ Slow(er) pace of life
$\qquad$ Few(er) social problems
$\qquad$
$\qquad$ Education and training opportunities
$\qquad$ Central location
$\qquad$ Other $\qquad$
$\qquad$ Low crime rate
$\qquad$ Other $\qquad$

Questions? Call Carol Shafto 989-356-3474 ext 214 shaftoc@nemcsa.org or visit: www.nemcsa.org

Please complete sides then fold, seal and mail. THANK YOU!!

Business<br>Reply<br>Permit \#

NEMCSA operates a gamut of services in your area including Head Start, Early Head Start, Services to the Aging, Foster Grandparent and Senior Companion Programs, Housing and Homeless Services, Home Weatherization and Commodity Food programs, Michigan Works! Employment and Training facilities, Counseling services for adolescents and many others.

In 2001-2002 Northeast Michigan Community Service Agency conducted a region-wide needs assessment study in the eleven core counties we serve in northeastern Michigan. These counties are Alcona, Alpena, Arenac, Cheboygan, Crawford, Iosco, Montmorency, Ogemaw, Oscoda, Otsego and Presque Isle. The data that was collected provided baseline information for future comparison. We are now doing a follow-up of that survey to determine if and how the situation has changed. The data that comes from this effort will be used to plan for quality programming and services for many years to come. It will also be widely shared with other human service agencies, health and mental health providers, and local units of government.

The 2008 Community Needs Assessment has three components:

- Approximately 20,000 surveys have been distributed to NEMCSA clients;
- A survey of leaders of faith based organizations/churches to determine perception of local needs as well as what level of social services is provided; and
- A local elected official's survey follow-up survey was sent to mayors, village presidents, county commissioners, township supervisors, judges, sheriffs, and county clerks.

The inclusion of churches and faith-based organizations is new to the overall needs assessment process for NEMCSA. We recognize that the faith community plays a vital role in assisting the less fortunate members of our community and want your feedback on what you are observing in your area. Preliminary results from our client survey show that "religious involvement and the church" is listed by people responding as the number one strength of communities across our eleven county service area. This certainly affirms our decision to reach out to you for input.

As a pastor, you have a good perspective on the critical needs of your congregation, your community and its residents. You are aware of resources, facilities, and activities that will make your community a better place to live. Please complete the enclosed questionnaire no later than July 21, 2008. Postage is paid through Business Reply Permit. When the assessment is completed we will be publishing results and also posting them on our website (www.nemcsa.org). Thank you in advance for your support and cooperation in this very important region-wide Community Needs Assessment and planning activity.

John Swise, Executive Director

Carol Shafto, Planning and Evaluation Director

[^1]|  | 2008 |
| :---: | ---: |
|  |  |
|  |  |
| Needs |  |
| Assessment |  |
| mww.nemcsa.org |  |

Who is NEMCSA?

## You may not know our name Northeast Michigan Community Service Agency but you are probably familiar with one our more of our services. NEMCSA bring

Head Start, Early Head Start, Michigan Works!, Commodity Food, Weatherization, Emergency Services, School Success, Care Management, Tax Preparation Help, In-Home Services, Meals on Wheels, Congregate Meals, Foster Grandparents, Senior Companions, Long Term Care Ombudsman, Youth and Family Counseling, Housing programs, the Census \& many more programs and services.

Every five years NEMCSA seeks input from people in the communities we serve regarding their needs and the needs of others in their area. We recognize that churches play an important part in meeting human needs across our service area. In order to continue to provide quality, pertinent services to communities in northeast Michigan, we need to hear from you. This information is used to continue programming now in place; to develop new programming as needs indicate; to coordinate services with other human service agencies and faith-based operations; and to advocate for funding and legislation for the future.

Please fill out this double sided questionnaire, so the address and business permit show; fold and tape each end (no staples allowed); and mail it in. No postage is necessary. Thank you for helping us to continue to bring quality programming and services to northeast Michigan. If you receive duplicate mailings because you serve more than one congregation, please fill out a form for each church you serve. Thank you.

## A. Please tell us about your church and congregation

1. What county is your church located in? $\qquad$ In or near what town?
2. How many people attend your church regularly? $\qquad$ persons; $\qquad$ families
3. How many people are official members of your congregation? $\qquad$ persons; $\qquad$ families
4. Does your church provide emergency aid and/or social services to the community? Yes $\qquad$ No $\qquad$
5. Is your church affiliated with a denomination? Yes $\qquad$ No $\qquad$ If yes, which one?
6. If yes, what services do you provide directly or assist with (through financial support, in-kind goods or services, or providing volunteers)? Please check the appropriate column(s)

| Type of service | Our church <br> provides directly | Our church <br> assists with |
| :--- | :--- | :--- |
| Food (boxes, bags, vouchers) |  |  |
| Emergency shelter |  |  |
| Rent assistance |  |  |
| Voucher or direct payments for home heating fuel |  |  |
| Emergency home repairs (such as furnace repair, for example) |  |  |
| Soup kitchen |  |  |
| Homeless services: Housing the homeless |  |  |
| Providing other homeless services |  |  |
| Clothing |  |  |
| Other: (Fill in) |  |  |

7. Approximately how many people/families have you served in the past 12 months? $\qquad$ persons; $\qquad$ families
8. In general, are your services limited to persons or families in your congregation? Yes $\qquad$ No $\qquad$
9. Do you refer people to other agencies for assistance? Yes $\qquad$ No $\qquad$
B. Please tell us about the needs of your congregation and your community

Please check off THREE BOXES in both sections below:
10. WHAT ARE THE 3 MOST IMPORTANT CONCERNS RIGHT NOW FOR MEMBERS OF YOUR CONGREGATION and/or OTHERS IN YOUR COMMUNITY?
( ) A Place to Live
( ) Affordable Rental Housing
( ) Reliable Transportation
( ) Help Paying Utility Bills
( ) Prescription Drug Assistance
( ) Affordable Child Care
( ) GED or other adult education
( ) Affordable Pre-Schools
( ) Home Health Care
( ) Help with Drug or Alcohol Problems
( ) Mental Health/Counseling Services
( ) Other: $\qquad$
( ) Other: $\qquad$
( ) Food Assistance
( ) Medical Services
( ) Hospital Services
( ) A Job
( ) Job Training
( ) Dental Care
( ) Spousal Abuse
( ) Child Abuse
( ) Nursing Home Care
( ) Adult Foster Care or Assisted Living
( ) Affordable Recreation
( ) Other: $\qquad$
( ) Other: $\qquad$
11. WHAT DO YOU THINK ARE THE 3 GREATEST STRENGTHS OF YOUR COMMUNITY?
( ) Community spirit/group involvement/service clubs
( ) Religious involvement/church
( ) Neighborhood involvement
( ) Family togetherness
( ) Safety (low crime rates, good protection, etc.)
( ) Good schools/School involvement
( ) Public Services (police, fire, sewer/water, etc.)
( ) Social support networks
( ) Other: $\qquad$
( ) Transportation
( ) Social/Human service agencies
( ) Available, affordable child care
( ) Affordable housing opportunities
( ) Employment opportunities
( ) Medical care
( ) Dental care
( ) Recreational opportunities
( ) Other: $\qquad$

Questions? Call Carol Shafto 1-866-484-7077 or email shaftoc@nemcsa.org

Please complete both sides then seal both ends securely and mail.


[^0]:    ${ }^{1}$ Note: Information from the Client Survey (only) was gathered for 22 counties in northeast and central Michigan. The other counties for which we have data are: Bay, Clare, Gladwin, Huron, Lapeer, Mecosta, Midland, Osceola, Roscommon, Sanilac and Tuscola.

[^1]:    Note: Please accept our apologies if you receive this mailing at both your church and your residence or if your church name or affiliation is incorrect. We gathered the mailing list from many area phone books which may not be totally current or accurate.

